

WASHBURN COUNTY, WISCONSIN

**FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION**

YEAR ENDED DECEMBER 31, 2024



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**WASHBURN COUNTY, WISCONSIN
TABLE OF CONTENTS
YEAR ENDED DECEMBER 31, 2024**

INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS	
STATEMENT OF NET POSITION	15
STATEMENT OF ACTIVITIES	17
BALANCE SHEET – GOVERNMENTAL FUNDS	18
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES	19
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS	20
RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	21
STATEMENT OF NET POSITION – PROPRIETARY FUND	22
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION – PROPRIETARY FUND	23
STATEMENT OF CASH FLOWS – PROPRIETARY FUND	24
STATEMENT OF NET POSITION – FIDUCIARY FUNDS	25
STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS	26
NOTES TO BASIC FINANCIAL STATEMENTS	27
REQUIRED SUPPLEMENTARY INFORMATION	
1 – BUDGETARY COMPARISON SCHEDULE – GENERAL FUND	65
2 – BUDGETARY COMPARISON SCHEDULE – HUMAN SERVICES FUND	66
3 – BUDGETARY COMPARISON SCHEDULE – FORESTRY FUND	67
4 – SINGLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF CHANGES IN THE COUNTY'S OPEB LIABILITY AND RELATED RATIOS – LAST TEN MEASUREMENT PERIODS	68

**WASHBURN COUNTY, WISCONSIN
TABLE OF CONTENTS
YEAR ENDED DECEMBER 31, 2024**

5 – MULTIPLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF COUNTY’S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY, WISCONSIN LOCAL RETIREE LIFE INSURANCE FUND – LAST TEN MEASUREMENT PERIODS	69
6 – MULTIPLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF COUNTY’S CONTRIBUTIONS TO THE WISCONSIN LOCAL RETIREE LIFE INSURANCE FUND – LAST TEN FISCAL YEARS	70
7 – SCHEDULE OF PROPORTIONATE SHARE OF WISCONSIN RETIREMENT SYSTEM NET PENSION PLAN (ASSET) LIABILITY – LAST TEN MEASUREMENT PERIODS	71
8 – SCHEDULE OF CONTRIBUTIONS TO WISCONSIN RETIREMENT SYSTEM PENSION PLAN – LAST TEN FISCAL YEARS	72
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	73
SUPPLEMENTARY INFORMATION	
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES	
NONMAJOR GOVERNMENTAL FUND	
A-1 – COMBINING BALANCE SHEET	74
A-2 – COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE	76
GENERAL FUND	
B-1 – DETAILED BALANCE SHEET	78
B-2 – DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL	79
INTERNAL SERVICE FUND	
C-1 – COMBINING STATEMENT OF NET POSITION	87
C-2 – COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION	89
C-3 – COMBINING STATEMENT OF CASH FLOWS	90
C-4 – STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION – HIGHWAY DEPARTMENT	91

**WASHBURN COUNTY, WISCONSIN
TABLE OF CONTENTS
YEAR ENDED DECEMBER 31, 2024**

CUSTODIAL FUNDS

D-1 – COMBINING STATEMENT OF NET POSITION	92
D-2 – COMBINING STATEMENT OF CHANGES IN NET POSITION	93



INDEPENDENT AUDITORS' REPORT

County Board
Washburn County, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Washburn County, Wisconsin (County) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Washburn County, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Washburn County Industrial Development Agency, LTD., which statements represent 100% of assets, liabilities and net position as of June 30, 2024 and 100% of revenues and expenses for the year then ended, of the discretely presented component unit. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Washburn County Industrial Development Agency, LTD., is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Washburn County, Wisconsin and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Washburn County, Wisconsin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Washburn County, Wisconsin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Washburn County, Wisconsin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, other postemployment benefits (OPEB) schedules, and pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

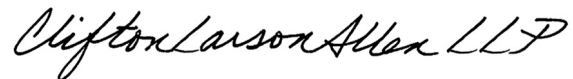
Our audit for the year ended December 31, 2024 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The individual and combining fund statements and schedules for the year ended December 31, 2024 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended December 31, 2024, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the individual and combining fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2024.

We also previously audited, in accordance with GAAS, the basic financial statements of the County as of and for the year ended December 31, 2023 (not presented herein), and have issued our report thereon dated August 27, 2024, which contained unmodified opinions on the respective financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information. The individual and combining fund statements and schedules for the year ended December 31, 2023 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2023 basic financial statements. The individual and combining fund statements and schedules have been subjected to the audit procedures applied in the audit of the 2023 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the 2023 individual and combining fund statements and schedules are fairly stated in all

material respects in relation to the basic financial statements as a whole for the year ended December 31, 2023.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 20, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Rice Lake, Wisconsin
August 20, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

As management of Washburn County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of Washburn County for the year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with the County's financial statements, which begin on page 15 following this narrative.

FINANCIAL HIGHLIGHTS

Key financial highlights for the year ended December 31, 2024 include the following:

- The assets and deferred outflows of resources of Washburn County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$91,935,485 (net position). Of this amount, \$58,732,427 represented the County's net investment in capital assets, \$4,667,329 was held for restricted purposes, and \$28,535,729 was unrestricted. The unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors.
- During the fiscal year, the County's total net position increased by \$509,935.
- At the close of the fiscal year, the County's governmental funds reported combined ending fund balances of \$28,636,725, an increase of \$428,521 from the previous year.
- At the end of the current fiscal year, the unassigned fund balance for the general fund was \$7,423,490 or 47.3% of total general fund expenditures.
- The County had general obligation debt outstanding at December 31, 2024 totaling \$9,253,263 which is a decrease of \$968,703 from the prior year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Washburn County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The two government-wide financial statements are designed to provide readers with a broad overview of Washburn County's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of Washburn County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

The *Statement of Activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave.)

Both of the government-wide financial statements are designed to distinguish functions of Washburn County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, public works, health and human services, culture, recreation and education, and conservation and development. The County had no programs that were accounted for as business-type activities.

The government-wide financial statements can be found beginning on page 15 of this report.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Washburn County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: *governmental funds*, *proprietary funds*, and *fiduciary funds*.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Washburn County maintains individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the human services special revenue fund, the debt service fund, the capital improvements program capital projects fund, the government center capital projects fund and the forestry special revenue fund, all of which are considered to be major funds. Data from all other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

Proprietary Funds. There are two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County had no activities accounted for in enterprise funds during the year. Washburn County uses internal service funds to account for its highway department operations and to allocate its copy machine costs. Because these services benefit governmental functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds financial statements provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found beginning on page 22 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Data from fiduciary funds are combined into a single aggregate presentation. Individual fund data for each fiduciary fund is provided in the form of combining statements elsewhere in this report.

The basic fiduciary fund financial statements can be found beginning on page 25 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 27 of this report.

Supplementary Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information on the general fund and major special revenue fund budgets as well as schedules related to pension and other postemployment benefits. Required supplementary information can be found beginning on page 65 of this report. The combining statements referred to earlier in connection with nonmajor governmental and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found beginning on page 74 of this report.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Washburn County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$91,935,485 at the close of the most recent fiscal year. The largest portion of Washburn County's net position (63.9%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, infrastructure); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following is a summary of the County's statement of net position as of December 31, 2024 and 2023:

**Condensed Statement of Net Position
December 31, 2024 and 2023**

	Governmental Activities	
	2024	2023
Current Assets	\$ 49,210,344	\$ 48,556,608
Capital Assets	68,160,428	68,992,263
Other Noncurrent Assets	862,404	851,832
Total Assets	<u>118,233,176</u>	<u>118,400,703</u>
Deferred Outflows of Resources	8,747,328	12,738,967
Long-Term Debt Outstanding	8,990,000	9,910,000
Other Long-Term Obligations	5,343,603	7,719,051
Other Liabilities	3,371,147	2,878,473
Total Liabilities	<u>17,704,750</u>	<u>20,507,524</u>
Deferred Inflows of Resources	<u>17,340,269</u>	<u>19,206,596</u>
Net Position:		
Net Investment in Capital Assets	58,732,427	57,667,664
Restricted	4,667,329	4,645,840
Unrestricted	28,535,729	29,112,046
Total Net Position	<u><u>\$ 91,935,485</u></u>	<u><u>\$ 91,425,550</u></u>

An additional portion of Washburn County's net position (5.1%) represents resources that are subject to other restrictions on how they may be used. The remaining \$28,535,729 of total net position (31.0%) may be used to meet the County's ongoing obligations to citizens and creditors.

The County's net position increased \$509,935 during the current fiscal year.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

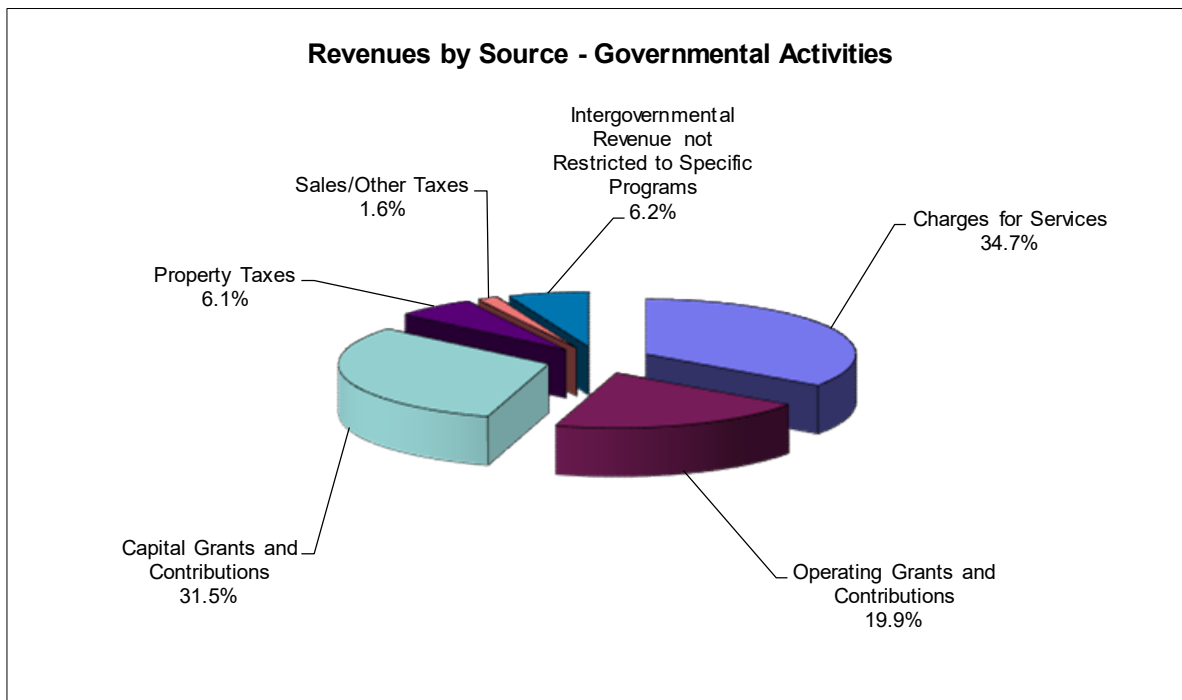
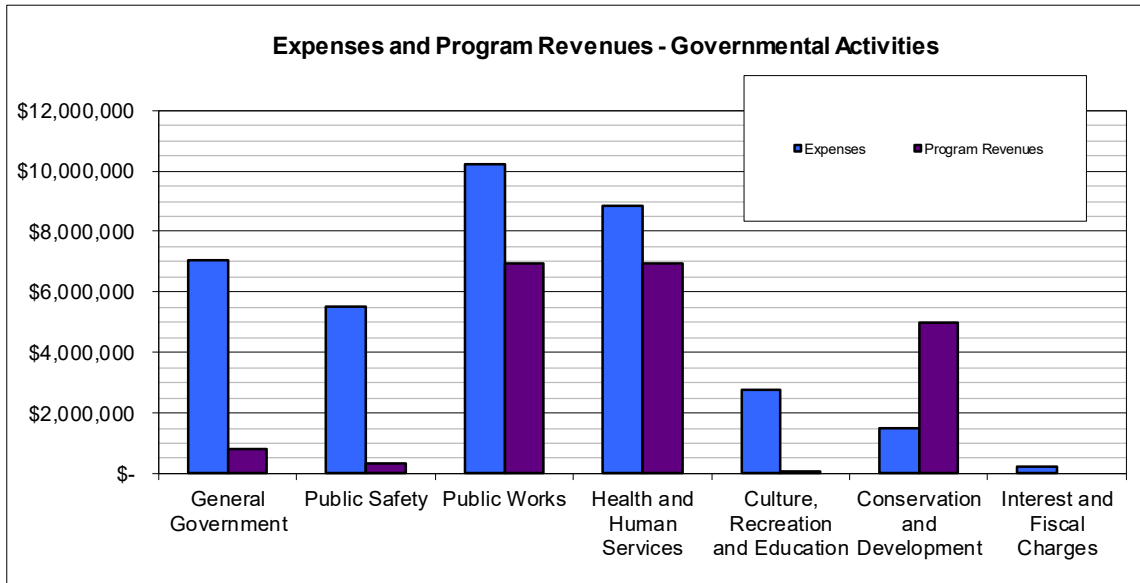
The following is a summary of the changes in the County's net position for the years ended December 31, 2024 and 2023:

**Condensed Statement of Changes in Net Position
December 31, 2024 and 2023**

	Governmental Activities	
	2024	2023
REVENUES		
<u>Program Revenues</u>		
Charges for Services	\$ 12,696,811	\$ 10,979,624
Operating Grants and Contributions	7,281,237	7,417,883
Capital Grants and Contributions	6,622	547,398
<u>General Revenues</u>		
Property Taxes	11,499,596	11,337,462
Other Taxes	2,244,386	2,156,778
Grants and Contributions not Restricted for a Particular Purpose	571,579	262,023
Other	2,307,814	2,474,863
Total Revenues	<u>36,608,045</u>	<u>35,176,031</u>
EXPENSES		
General Government	7,027,015	8,277,124
Public Safety	5,513,306	4,266,328
Public Works	10,228,892	9,698,587
Health and Human Services	8,839,192	7,956,322
Culture and Recreation	2,748,929	2,366,940
Conservation and Development	1,524,100	1,056,271
Interest and Fiscal Charges	216,676	257,658
Total Expenses	<u>36,098,110</u>	<u>33,879,230</u>
CHANGE IN NET POSITION	<u>\$ 509,935</u>	<u>\$ 1,296,801</u>

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

A review of the statement of activities can provide a concise picture of how the various functions/programs of Washburn County are funded. The following charts draw data from the statement of activities. For governmental activities the County's main sources for funding governmental services are property taxes (31.5%), operating grants/contributions (19.9%), and charges for services (34.7%).



**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

FINANCIAL ANALYSIS OF THE COUNTY'S MAJOR FUNDS

As noted earlier, Washburn County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information regarding near-term inflows, outflows, and balances of spendable resources. Such information can be useful in assessing Washburn County's financing requirements. In particular, the level of unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of December 31, 2024, the County's governmental funds reported combined ending fund balances of \$28,636,725, an increase of \$428,521 from the previous year. The governmental funds comprising this balance are shown below:

	Fund Balance at December 31, 2023						Change During Year
	Nonspendable	Restricted	Committed	Assigned	Unassigned	Total	
Major Funds							
General Fund	\$ 1,700,376	\$ 33,923	\$ -	\$ 2,717,368	\$ 7,423,490	\$ 11,875,157	\$ 820,465
Human Services Fund	-	-	2,145,727	-	-	2,145,727	(290,601)
Debt Service Fund	-	378,867	-	-	-	378,867	(65,881)
Capital Improvement Program Fund	788,160	-	4,796,935	-	-	5,585,095	(815,890)
Government Center Capital Projects Fund	-	-	-	-	-	-	(281,948)
Forestry Fund	60,612	556,624	894,404	-	-	1,511,640	580,564
Nonmajor Funds	5,578	2,998,714	4,143,418	53,056	(60,527)	7,140,239	481,812
Total Fund Balances	<u>\$ 2,554,726</u>	<u>\$ 3,968,128</u>	<u>\$ 11,980,484</u>	<u>\$ 2,770,424</u>	<u>\$ 7,362,963</u>	<u>\$ 28,636,725</u>	<u>\$ 428,521</u>

Restrictions of fund balances represent amounts that are not subject to appropriation or are legally restricted by outside parties for use for a specific purpose. Commitments and assignments of fund balance generally represent tentative management plans that are subject to change. The balance of the unassigned fund balance is not for specific purposes.

The general fund is the primary operating fund used to account for the governmental operations of Washburn County. As a measure of the general fund's liquidity, it may be useful to compare both total fund balance and unassigned fund balance to measures of operating volume such as fund expenditures or fund revenues. The total year-end general fund balance represented 75.7% of total general fund expenditures reported on the statement of revenues, expenditures, and changes in fund balances while the unassigned balance represented 47.3% of the same amount. The general fund's total fund balance increased \$820,465 during the year with the unassigned portion increasing by \$277,789.

The County's human services fund decreased \$290,601 in 2024. The primary factor in this decrease was an increase in expenditures and actual intergovernmental revenues for the year being less than budgeted.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

The County's debt service fund reported a fund balance of \$378,867 at December 31, 2024 which represents a decrease of \$65,881 from the prior year.

The capital improvements program fund had a year-end fund balance of \$5,585,095. Project expenditures for the year were funded primarily through transfers from other funds and use of reserves.

The forestry fund ended the year with a fund balance \$1,511,640, an increase of \$580,564.

The government center capital projects fund was closed during the year.

The aggregated other governmental funds column includes various special revenue funds. The accumulated fund balances of these funds increased \$481,812 during 2024 and had an accumulated fund balance of \$7,140,239 at year-end. These funds are individually detailed in the supplementary information section of this report.

Proprietary Funds

Washburn County's proprietary funds financial statements provide the same type of information found in the government-wide financial statements, but in more detail.

The County had no activities accounted for in enterprise funds during the year.

The County had two internal service funds during 2024. The County accounts for operations of its highway department and copy machine costs in its internal service funds. Net position of the internal service funds totaled \$13,126,636 at December 31, 2024, a decrease of \$46,277 from the previous year. Of that amount, \$7,770,617 was invested in capital assets. The remaining net position totaling \$5,356,019 was unrestricted.

GENERAL FUND BUDGETARY HIGHLIGHTS

As shown in the *Budgetary Comparison Schedule* for the general fund (in required supplementary information), the final 2024 general fund budget was different than the original budget adopted by the County Board. The final budget reflects a projected decrease in the general fund balance during 2024 of \$476,161 while the actual amounts resulted in an increase in the fund balance totaling \$820,465. Contributing to the increase in fund balance was investment income exceeding budget by \$906,407.

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

Washburn County's investment in capital assets for its governmental activities as of December 31, 2024 amounted to \$68,160,428 (net of accumulated depreciation) which was a net decrease of \$831,835 from the prior year. This investment in capital assets includes land, buildings, improvements, equipment, vehicles, and infrastructure.

**Capital Assets (Net of Accumulated Depreciation)
December 31, 2024 and 2023**

	Governmental Activities	
	2024	2023
Land and Land Rights	\$ 12,896,400	\$ 12,896,400
Gravel Pits and Quarries	335,061	350,903
Land Improvements	1,508,950	1,690,433
Buildings and Improvements	18,335,983	18,957,154
Machinery and Equipment	9,493,590	10,073,890
Right-to-Use Leased Assets	40,177	63,835
Highway Infrastructure	25,141,530	23,821,290
Construction Work in Progress	408,737	1,138,358
Total	<u>\$ 68,160,428</u>	<u>\$ 68,992,263</u>

Additional information related to the County's capital assets is reported in Note 2.C following the financial statements.

Long-Term Obligations

At December 31, 2024, Washburn County had outstanding \$11,462,809 of long-term debt and other long-term obligations. A summary detail of this amount, together with the net change from the previous year, is shown below:

**Outstanding Long-Term Obligations
December 31, 2024 and 2023**

	Governmental Activities		Percent Change
	2024	2023	
Long-Term Debt:			
General Obligation Bonds	\$ 8,990,000	\$ 9,910,000	-9.3%
General Obligation Notes	263,263	311,966	-15.6
Subtotal	9,253,263	10,221,966	-9.5
Other Long-Term Obligations:			
Lease Liability	43,199	66,498	-35.0
Financed Purchase Obligations	-	865,338	-100.0
Premium on Debt Issuance Cost	131,539	170,797	-23.0
Compensated Absences	2,034,808	1,282,782	58.6
Total	<u>\$ 11,462,809</u>	<u>\$ 12,607,381</u>	-9.1

**WASHBURN COUNTY, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2024**

Under Wisconsin State Statutes, the outstanding general obligation long-term debt of a county may not exceed 5% of the equalized property value of all taxable property within the jurisdiction. The applicable debt of Washburn County outstanding at December 31, 2024 totaled \$9,253,263 approximately 4.2% of the maximum legal limit of \$220,683,735. Additional information on Washburn County's long-term debt is reported in Note 2.E following the financial statements.

CURRENTLY KNOWN FACTS

The State of Wisconsin has imposed further limits on the County's property taxes beginning with the 2006 budget year levy. Current legislation restricts the growth in the County's property taxes (except for debt service) to the amount of net new construction.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Washburn County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Washburn County Finance Department, P.O. Box 337, Shell Lake, Wisconsin 54871.

BASIC FINANCIAL STATEMENTS

WASHBURN COUNTY, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2024

	Primary Government	Component Unit Industrial Development Agency
	Governmental Activities	
ASSETS		
Cash and Investments	\$ 29,749,592	\$ 1,483,065
Taxes Receivable	12,390,774	-
Accounts Receivable	721,262	-
Due from Other Governments	2,858,389	-
Prepaid Items and Other Assets	3,490,327	1,552
Long-Term Receivables	862,404	505,511
Capital Assets:		
Capital Assets Not Being Depreciated	13,305,137	-
Capital Assets Being Depreciated	151,618,616	-
Accumulated Depreciation	(96,763,325)	-
Total Assets	118,233,176	1,990,128
DEFERRED OUTFLOWS OF RESOURCES		
Wisconsin Retirement System Pension Related	8,322,734	-
Single-Employer Other Postemployment Benefits Related	64,582	-
Multiple-Employer Other Postemployment Benefits Related	360,012	-
Total Deferred Outflows of Resources	8,747,328	-
LIABILITIES		
Vouchers and Accounts Payable	754,637	10,100
Accrued Liabilities	991,324	-
Payroll Deductions	763,204	-
Accrued Interest Payable	105,901	4,055
Due to Other Governments	80,939	-
Unearned Revenue	605,960	-
Special Deposits	69,182	-
Long-Term Liabilities:		
Amounts Due Within One Year	1,400,775	27,783
Amounts Due in More than One Year	10,062,034	377,746
Wisconsin Retirement System Net Pension Liability	930,271	-
Single-Employer Other Postemployment Benefits Liability	1,042,406	-
Multiple-Employer Other Postemployment Benefits Liability	898,117	-
Total Liabilities	17,704,750	419,684

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
STATEMENT OF NET POSITION (CONTINUED)
DECEMBER 31, 2024

	<u>Primary Government</u>	<u>Component Unit Industrial Development Agency</u>
	<u>Governmental Activities</u>	
DEFERRED INFLOWS OF RESOURCES		
Property Taxes for Subsequent Year	\$ 11,635,127	\$ -
Wisconsin Retirement System Pension Related	4,989,345	-
Single-Employer Other Postemployment Benefits Related	252,585	-
Multiple-Employer Other Postemployment Benefits Related	463,212	-
	<u>17,340,269</u>	<u>-</u>
NET POSITION		
Net Investment in Capital Assets	58,732,427	-
Restricted for:		
Debt Service	272,966	-
Housing Loan Program	915,183	-
Environmental and Socioeconomic Impact	1,140,103	-
Impact Fee Financed Development	948,090	-
Solid Waste	211,280	-
County Trunk D	383,214	-
Forestry Operations	556,624	-
Other Purposes	239,869	-
Unrestricted	28,535,729	1,570,444
Total Net Position	<u>\$ 91,935,485</u>	<u>\$ 1,570,444</u>

See accompanying Notes to Basic Financial Statements.

**WASHBURN COUNTY, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2024**

Functions/Programs					Net Revenue (Expense) and Changes in Net Position	
	Expenses	Program Revenues			Primary Government- Governmental Activities	Component Unit- Industrial Development Agency
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		
Primary Government:						
Governmental Activities:						
General Government	\$ 7,027,015	\$ 603,849	\$ 196,378	\$ -	\$ (6,226,788)	\$ -
Public Safety	5,513,306	194,697	162,375	6,622	(5,149,612)	-
Public Works	10,228,892	5,659,718	1,258,952	-	(3,310,222)	-
Health and Human Services	8,839,192	2,147,454	4,789,481	-	(1,902,257)	-
Culture, Recreation, and Education	2,748,929	1,280	-	-	(2,747,649)	-
Conservation and Development	1,524,100	4,089,813	874,051	-	3,439,764	-
Interest and Fiscal Charges	216,676	-	-	-	(216,676)	-
Total Primary Government	<u>\$ 36,098,110</u>	<u>\$ 12,696,811</u>	<u>\$ 7,281,237</u>	<u>\$ 6,622</u>	(16,113,440)	-
Component Unit:						
Industrial Development Agency	<u>\$ 53,420</u>	<u>\$ 31,610</u>	<u>\$ -</u>	<u>\$ -</u>	-	(21,810)
General Revenues:						
Taxes:						
Property Taxes, Levied for General Purposes					11,499,596	-
County Sales Taxes					2,070,629	-
Other Taxes					173,757	-
State and Federal Aids Not Restricted to Specific Functions					571,579	-
Interest and Investment Earnings					2,066,059	74,707
Gain on Sale of County Property					8,115	-
Miscellaneous					233,640	-
Total General Revenues					<u>16,623,375</u>	<u>74,707</u>
CHANGE IN NET POSITION					509,935	52,897
Net Position - Beginning of Year					<u>91,425,550</u>	<u>1,517,547</u>
NET POSITION - END OF YEAR					<u>\$ 91,935,485</u>	<u>\$ 1,570,444</u>

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
BALANCE SHEET – GOVERNMENTAL FUNDS
DECEMBER 31, 2024

	General Fund	Human Services Fund	Debt Service Fund	Capital Improvements Program Fund	Forestry Fund	Government Center Capital Projects Fund	Other Governmental Funds	Totals
ASSETS								
Treasurer's Cash and Investments	\$ 10,217,645	\$ 1,553,171	\$ 378,867	\$ 5,627,875	\$ 2,303,028	\$ -	\$ 7,027,312	\$ 27,107,898
Taxes Receivable	9,478,782	961,746	1,073,041	-	-	-	877,205	12,390,774
Accounts Receivable	242,658	108	-	5,954	328,849	-	139,507	717,076
Due from Other Governmental Units	358,419	842,912	-	-	98,875	-	285,746	1,585,952
Due from Other Funds	173,838	-	-	-	-	-	-	173,838
Prepaid Items and Other Assets	887,525	-	-	-	60,612	-	5,578	953,715
Long-Term Receivables	57,302	-	-	-	-	-	805,102	862,404
Advances to Other Funds	-	-	-	788,160	-	-	-	788,160
Total Assets	<u>\$ 21,416,169</u>	<u>\$ 3,357,937</u>	<u>\$ 1,451,908</u>	<u>\$ 6,421,989</u>	<u>\$ 2,791,364</u>	<u>\$ -</u>	<u>\$ 9,140,450</u>	<u>\$ 44,579,817</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE								
Liabilities:								
Vouchers and Accounts Payable	\$ 177,167	\$ 149,739	\$ -	\$ 3,029	\$ 22,058	\$ -	\$ 107,562	\$ 459,555
Payroll Deductions	182,401	-	-	-	580,803	-	-	763,204
Accrued Liabilities	367,791	100,725	-	34,040	114,633	-	146,144	763,333
Due to Other Governmental Units	79,762	-	-	-	-	-	1,177	80,939
Due to Other Funds	-	-	-	799,825	-	-	63,021	862,846
Unearned Revenues	10,756	-	-	-	493,048	-	-	503,804
Special Deposits	-	-	-	-	69,182	-	-	69,182
Total Liabilities	<u>817,877</u>	<u>250,464</u>	<u>-</u>	<u>836,894</u>	<u>1,279,724</u>	<u>-</u>	<u>317,904</u>	<u>3,502,863</u>
Deferred Inflows of Resources:								
Succeeding Year's Property Taxes	8,723,135	961,746	1,073,041	-	-	-	877,205	11,635,127
Unavailable Revenue - Loans Receivable	-	-	-	-	-	-	805,102	805,102
Total Deferred Inflows of Resources	<u>8,723,135</u>	<u>961,746</u>	<u>1,073,041</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,682,307</u>	<u>12,440,229</u>
Fund Balances:								
Nonspendable	1,700,376	-	-	788,160	60,612	-	5,578	2,554,726
Restricted	33,923	-	378,867	-	556,624	-	2,998,714	3,968,128
Committed	-	2,145,727	-	4,796,935	894,404	-	4,143,418	11,980,484
Assigned	2,717,368	-	-	-	-	-	53,056	2,770,424
Unassigned	7,423,490	-	-	-	-	-	(60,527)	7,362,963
Total Fund Balances	<u>11,875,157</u>	<u>2,145,727</u>	<u>378,867</u>	<u>5,585,095</u>	<u>1,511,640</u>	<u>-</u>	<u>7,140,239</u>	<u>28,636,725</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 21,416,169</u>	<u>\$ 3,357,937</u>	<u>\$ 1,451,908</u>	<u>\$ 6,421,989</u>	<u>\$ 2,791,364</u>	<u>\$ -</u>	<u>\$ 9,140,450</u>	<u>\$ 44,579,817</u>

See accompanying Notes to Basic Financial Statements.

**WASHBURN COUNTY, WISCONSIN
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE
TO NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2024**

Total Fund Balance - Governmental Fund \$ 28,636,725

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Land	\$ 12,406,618	
Land Improvements	3,961,109	
Buildings and Improvements	23,106,152	
Machinery and Equipment	8,826,895	
Vehicles	2,032,329	
Right-to-Use Leased Asset	111,151	
Infrastructure	91,587,580	
Construction Work in Progress	408,737	
Accumulated Depreciation	<u>(82,050,760)</u>	60,389,811

Pension and other postemployment benefit (OPEB) assets, liabilities and related deferred inflows and outflows are recorded only on the statement of net position. Balances at year-end are:

Wisconsin Retirement System Pension:		
Net Pension Liability	(773,114)	
Deferred Outflows of Resources - Pension Related	6,916,722	
Deferred Inflows of Resources - Pension Related	<u>(4,146,463)</u>	1,997,145
Single-Employer Other Postemployment Benefits:		
Net OPEB Liability	(858,800)	
Deferred Outflows of Resources - OPEB Related	53,207	
Deferred Inflows of Resources - OPEB Related	<u>(208,096)</u>	(1,013,689)
Multiple-Employer Other Postemployment Benefits:		
Net OPEB Liability	(737,092)	
Deferred Outflows of Resources - OPEB Related	295,465	
Deferred Inflows of Resources - OPEB Related	<u>(380,162)</u>	(821,789)

Some receivables are reported as deferred inflows of resources in the fund financial statements but are recognized as revenue when earned in the government-wide statements.

Housing Loans		805,102
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Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:

Promissory Notes Payable	263,263	
General Obligation Bonds Payable	8,990,000	
Lease Liability	43,199	
Accrued Interest Payable	105,901	
Unamortized Bond Premium	131,539	
Compensated Absences	<u>1,650,554</u>	(11,184,456)

The highway department internal service fund is used by County management to account for highway-related services provided by the department to the County and other governmental units. The assets and liabilities of the highway department internal service fund are reported in governmental activities.		13,094,577
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The copy machine internal service fund is used by County's management to charge the costs of the copy machines to departments/functions. The assets and liabilities of the copy machine fund are also reported in governmental activities.

32,059

Net Position of Governmental Activities		<u>\$ 91,935,485</u>
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See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE OF GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2024

	General Fund	Human Services Fund	Debt Service Fund	Capital Improvements Program Fund	Forestry Fund	Government Center Capital Projects Fund	Other Governmental Funds	Totals
REVENUES:								
Taxes	\$ 11,129,910	\$ 939,948	\$ 1,075,000	\$ -	\$ -	\$ -	\$ 852,477	\$ 13,997,335
Intergovernmental	2,439,068	2,261,962	-	-	517,856	-	2,168,730	7,387,616
Licenses and Permits	254,823	-	-	-	-	-	267,804	522,627
Fines, Forfeits, and Penalties	88,565	13,919	-	-	-	-	16,299	118,783
Public Charges for Services	487,964	1,967,886	-	-	3,492,157	-	358,552	6,306,559
Intergovernmental Charges for Services	28,530	-	-	-	-	-	-	28,530
Miscellaneous	1,928,371	508,076	-	1,857	48,064	-	560,119	3,046,487
Total Revenues	16,357,231	5,691,791	1,075,000	1,857	4,058,077	-	4,223,981	31,407,937
EXPENDITURES:								
General Government	5,080,254	-	-	691,502	-	-	228,087	5,999,843
Public Safety	5,603,755	-	-	-	-	-	29,617	5,633,372
Public Works	3,259,782	-	-	1,754,855	-	-	-	5,014,637
Health and Human Services	247,769	6,033,623	-	-	-	-	2,608,378	8,889,770
Culture, Recreation, and Education	585,425	-	-	-	2,112,405	-	37,459	2,735,289
Conservation and Development	885,064	-	-	-	-	-	522,800	1,407,864
Debt Service:								
Principal	23,299	-	920,000	-	48,703	-	-	992,002
Interest and Fiscal Charges	1,533	-	220,881	-	7,957	-	-	230,371
Total Expenditures	15,686,881	6,033,623	1,140,881	2,446,357	2,169,065	-	3,426,341	30,903,148
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	670,350	(341,832)	(65,881)	(2,444,500)	1,889,012	-	797,640	504,789
OTHER FINANCING SOURCES (USES):								
Sale of Capital Assets	-	-	-	-	8,115	-	-	8,115
Transfers In	203,000	51,231	-	1,628,610	30,099	-	48,617	1,961,557
Transfers Out	(52,885)	-	-	-	(1,346,662)	(281,948)	(364,445)	(2,045,940)
Total Other Financing Sources (Uses)	150,115	51,231	-	1,628,610	(1,308,448)	(281,948)	(315,828)	(76,268)
NET CHANGE IN FUND BALANCES	820,465	(290,601)	(65,881)	(815,890)	580,564	(281,948)	481,812	428,521
Fund Balance - January 1	11,054,692	2,436,328	444,748	6,400,985	931,076	281,948	6,658,427	28,208,204
FUND BALANCE - DECEMBER 31	<u>\$ 11,875,157</u>	<u>\$ 2,145,727</u>	<u>\$ 378,867</u>	<u>\$ 5,585,095</u>	<u>\$ 1,511,640</u>	<u>\$ -</u>	<u>\$ 7,140,239</u>	<u>\$ 28,636,725</u>

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2024

Net Change in Fund Balance - Total Governmental Fund \$ 428,521

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital outlays reported in governmental fund statements	\$ 3,529,715	
Depreciation expense reported in the statement of activities	<u>(3,965,521)</u>	(435,806)

In the statement of activities, only the gain or loss on the disposal of capital assets is reported whereas in the governmental funds, the entire proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the book value of capital assets disposed of during the year. (30,735)

Pension and other postemployment benefit expenditures in the governmental funds are measured by current year employee contributions. Related benefit expenses on the statement of activities are measured by the change in net assets, liabilities and the related deferred inflows and outflows of resources:

Wisconsin Retirement System Pension	353,721	
Single-Employer Other Postemployment Benefits	(48,437)	
Multiple-Employer Other Postemployment Benefits	<u>(60,221)</u>	245,063

Receivables not currently available are reported as deferred inflows of resources in the fund financial statements but are recognized as revenue when earned in the government-wide statements. 21,572

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:

General Obligation Bonds Principal Retirement	920,000	
General Obligation Notes Principal Retirement	48,703	
Lease Liability Principal Retirement	<u>23,299</u>	992,002

Internal service funds are used by the County's management to account for highway operations and to charge out copy machine costs. The change in net position of these internal service funds are allocated to governmental activities.

Total Change in Net Position		(46,277)
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Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Change in Accrued Interest Payable	6,605	
Change in Compensated Absences at Year-End	(710,268)	
Change in Unamortized Bond Premium	<u>39,258</u>	<u>(664,405)</u>

Change in Net Position of Governmental Activities		<u>\$ 509,935</u>
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WASHBURN COUNTY, WISCONSIN
STATEMENT OF NET POSITION – PROPRIETARY FUND
DECEMBER 31, 2024

	Governmental Activities-Internal Service Funds
ASSETS	
Current Assets:	
Treasurer's Cash and Investments	\$ 2,641,694
Accounts Receivable	4,186
Due from Other Governmental Units	1,272,437
Due from Other Funds	689,008
Prepaid Items and Other Assets	<u>2,536,612</u>
Total Current Assets	7,143,937
Noncurrent Assets:	
Capital Assets:	
Not Being Depreciated/Depleted	489,782
Being Depreciated/Depleted	21,993,400
Accumulated Depreciation	<u>(14,712,565)</u>
Total Capital Assets	<u>7,770,617</u>
Total Assets	14,914,554
DEFERRED OUTFLOWS OF RESOURCES	
Wisconsin Retirement System Pension Related	1,406,012
Single Employer Other Postemployment Benefits Related	11,375
Multi-Employer Other Postemployment Benefits Related	<u>64,547</u>
Total Deferred Outflows of Resources	1,481,934
LIABILITIES	
Current Liabilities:	
Accounts Payable	295,082
Accrued Liabilities	227,991
Unearned Revenues	102,156
Compensated Absences - Current	<u>85,525</u>
Total Current Liabilities	710,754
Long-Term Liabilities (Net of Current Portion):	
Advance from Capital Projects Fund	788,160
Wisconsin Retirement System Net Pension Liability	157,157
Single Employer Other Postemployment Benefits Payable	183,606
Multi-Employer Other Postemployment Benefits Payable	161,025
Compensated Absences	<u>298,729</u>
Total Long-Term Liabilities	<u>1,588,677</u>
Total Liabilities	<u>2,299,431</u>
DEFERRED INFLOWS OF RESOURCES	
Wisconsin Retirement System Pension Related	842,882
Single Employer Other Postemployment Benefits Related	44,489
Multi-Employer Other Postemployment Benefits Related	<u>83,050</u>
Total Deferred Inflows of Resources	<u>970,421</u>
NET POSITION	
Net Investment in Capital Assets	7,770,617
Unrestricted	<u>5,356,019</u>
Total Net Position	<u><u>\$ 13,126,636</u></u>

See accompanying Notes to Basic Financial Statements.

**WASHBURN COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES
IN NET POSITION – PROPRIETARY FUND
YEAR ENDED DECEMBER 31, 2024**

	Governmental Activities-Internal Service Funds
OPERATING REVENUES	
Charges for Services	\$ 10,473,173
Rental Income	1,800
Miscellaneous Revenue	<u>93,879</u>
Total Operating Revenues	10,568,852
OPERATING EXPENSES	
Administration and General	453,264
Services Provided	<u>10,220,685</u>
Total Operating Expenses	<u>10,673,949</u>
OPERATING INCOME (LOSS)	(105,097)
NONOPERATING EXPENSES	<u>(25,563)</u>
INCOME (LOSS) BEFORE TRANSFERS	(130,660)
TRANSFERS	
Transfers from Other Funds	<u>84,383</u>
CHANGE IN NET POSITION	(46,277)
Net Position - January 1	<u>13,172,913</u>
NET POSITION - DECEMBER 31	<u><u>\$ 13,126,636</u></u>

See accompanying Notes to Basic Financial Statements.

**WASHBURN COUNTY, WISCONSIN
STATEMENT OF CASH FLOWS – PROPRIETARY FUND
YEAR ENDED DECEMBER 31, 2024**

	Governmental Activities-Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received for Services Provided	\$ 10,641,862
Cash Paid to Suppliers for Goods and Services	(5,101,777)
Cash Paid for Employee Services	<u>(4,368,453)</u>
Net Cash Provided (Used) by Operating Activities	1,171,632
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfer from Forestry Fund	<u>84,383</u>
Total Cash Flows Provided (Used) by Noncapital Financing Activities	84,383
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Cash Paid for Acquisition of Capital Assets	(772,158)
Cash Received for Sale of Capital Assets	6,080
Change in Cash Advance for Gravel Pits from County	(31,178)
Principal Paid on Financed Purchase Obligation	(865,338)
Interest Paid on Financed Purchase Obligation	<u>(35,485)</u>
Net Cash Provided (Used) by Capital and Related Financing Activities	(1,698,079)
NET CHANGE IN CASH AND CASH EQUIVALENTS	(442,064)
Cash and Cash Equivalents - Beginning of Year	<u>3,083,758</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u><u>\$ 2,641,694</u></u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating Income (Loss)	\$ (105,097)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:	
Depreciation	1,115,531
Depletion of Gravel Pits	15,841
Change in Pension Related Items	66,132
Change in Single-Employer OPEB Related Items	7,159
Change in Multi-Employer OPEB Related Items	11,387
(Increase) Decrease in Assets:	
Accounts Receivable	349,919
Due from Governmental Units	(346,128)
Prepaid Expenses	(224,490)
Due from Other Funds	(32,937)
Increase (Decrease) in Liabilities:	
Accounts Payable	125,190
Unearned Revenue	102,156
Accrued Liabilities	<u>86,969</u>
Net Cash Provided (Used) by Operating Activities	<u><u>\$ 1,171,632</u></u>

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
STATEMENT OF NET POSITION – FIDUCIARY FUNDS
DECEMBER 31, 2024

	Custodial Funds
ASSETS	
Treasurer's Cash and Investments	\$ 256,254
LIABILITIES	
Due to Other Governments	<u>235,965</u>
NET POSITION	
Restricted	<u><u>\$ 20,289</u></u>

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS
YEAR ENDED DECEMBER 31, 2024

	Custodial Funds
ADDITIONS:	
Payments from Individuals	\$ 1,210
Licenses and Fees Collected	<u>1,325,196</u>
Total Additions	<u>1,326,406</u>
DEDUCTIONS:	
Distributions to Individuals	156,338
Payments to Licenses and Fees to Other Taxing Agencies	<u>1,168,960</u>
Total Deductions	<u>1,325,298</u>
CHANGE IN NET POSITION	1,108
Net Position - Beginning of Year	<u>19,181</u>
NET POSITION - END OF YEAR	<u><u>\$ 20,289</u></u>

See accompanying Notes to Basic Financial Statements.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Washburn County (the County) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below:

A. Reporting Entity

Washburn County is governed by a board of supervisors consisting of twenty-one elected members.

The financial reporting of the County is defined by the GASB to consist of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that the exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The basic financial statements of the County consist solely of the primary government and a discretely presented component unit as described below. The discretely presented component unit is reported in a separate column in the government-wide financial statements (see below for description) to emphasize that it is legally separate from the government.

Washburn County Industrial Development Agency, Ltd. Washburn County Industrial Development Agency, Ltd. (Agency) was organized in 1989 by the County when the County received intergovernmental funds to finance a loan to a private business. Proceeds received from the repayment of this loan are being used by the Agency to finance other loans to local businesses to promote industrial development. The Agency is governed by a seven-member board statutorily comprised of the county board chairman, finance committee chairman, county treasurer, corporation counsel and three public members appointed by the county board. The Agency receives no funding from, nor provides any funding to, the County. The Agency maintains its financial statements on a fiscal year ending June 30. Financial statements of the Agency for the year ending June 30, 2024 are presented in this report as a discretely presented component unit. The Agency's financial statements can be obtained from Washburn County.

B. Government-Wide and Fund Financial Statements

The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major funds) as described below:

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements (Continued)

Government-Wide Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report financial information on all of the nonfiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function or segment. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, deferred inflows/outflows of resources, net position, fund equity, revenues, and expenditures/expenses.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County did not report any enterprise funds for the year ended December 31, 2024.

The County reports the following major governmental funds:

General Fund – The General Fund is the operating fund of the County. It is used to account for all financial resources of the County, except those required to be accounted for in another fund.

Human Services Fund – The Human Services Fund, a special revenue fund, is used to account for various County human services programs funded by restricted funding sources. Through the human services programs, the County provides mental health, developmental disabilities, and alcoholism and drug abuse rehabilitation services to residents of the County and administers the various social services and income maintenance programs provided by and through the County.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related charges.

Capital Improvements Program Fund – The Capital Improvements Program Fund, a capital projects fund, accounts for financial resources to be used for funding the County's capital improvement program projects.

Forestry Fund – The Forestry Fund, a special revenue fund, is used to account for the maintenance of the County's parks and forests. In addition to using restricted grant funding for these purposes, the County also commits public charges for services raised through the Forestry Fund's programming.

Government Center Capital Projects Fund – The Government Center Capital Projects Fund accounts for financial resources to be used for funding construction of the County's new government center facility.

All remaining governmental funds are aggregated and reported as nonmajor funds.

The County's proprietary funds consist solely of internal service funds to account for the operations of the County's highway department and its copy machine transactions.

The County's fiduciary funds consist of custodial funds to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations and/or other governmental units.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets deferred inflows/outflows of resources and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements and donations. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's utility functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

Governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are deemed to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County generally considers revenues reported in the governmental funds to be available if they are collected within 60 days after the end of the current fiscal period. Client billings for the human services programs as well as state and federal aids under cost reimbursement programs are recognized as revenue if expected to be collected within six months after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and leases are reported as other financing sources.

Property taxes, miscellaneous taxes, cost reimbursement grant programs, public charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are generally considered to be measurable and available only when cash is received by the government.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in financial statements and accompanying notes. Actual results could differ from those estimates.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

1. Deposits and Investments (Continued)

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition. Cash and investment balances for individual funds are pooled unless maintained in segregated accounts.

Investment of County funds is restricted by state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank, or trust company maturing in three years or less.
- b. Bonds or securities issued or guaranteed by the federal government.
- c. Bonds or securities of any county, city, drainage district, technical college district, County, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority.
- d. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- e. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- f. Bonds or securities issued under the authority of the municipality.
- g. The local government investment pool.
- h. Repurchase agreements with public depositories, with certain conditions.

Additional restrictions may arise from local charters, ordinances, resolutions, and grant resolutions.

Investment of most trust funds is regulated by Chapter 881 of the Wisconsin Statutes. Those sections give broad authority to use such funds to acquire various kinds of investments including stocks, bonds, and debentures.

Investments of the County are stated at fair value or amortized cost.

2. Receivables and Payables

Property Taxes. Property taxes are levied prior to the end of the calendar year and are due and collectible in the following year. Property taxes attach an enforceable lien as of January 1. In addition to property taxes for the County, taxes are also collected for and remitted to the State. Taxes billed for the State, if any, are recorded as receivables and due other governmental units in the custodial fund statement of net position. Since County property taxes are not considered available until January 1 of the year following the levy, they are recorded as deferred inflows of resources in the funds budgeted.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

2. Receivables and Payables (Continued)

Property Taxes (Continued). The County is also responsible for the collection of all delinquent and postponed property taxes levied by the local taxing districts within its boundaries, except delinquent personal property taxes which are retained by the local municipal district. Real property taxes are payable in full to the local districts on or before January 31 or, alternatively, if over \$100, can be paid in two equal installments with the first installment payable on or before January 31 and the second installment payable on or before July 31. Personal property taxes and special assessments, special charges (including delinquent utility billings) and special taxes placed on the tax roll are payable in full on or before January 31. All uncollected items on the current tax roll, except delinquent personal property taxes, are turned over to the County Treasurer for collection in February. The County subsequently settles in full with the local districts in August of the same year. All uncollected taxes returned to the County for collection are financed through the general fund. A portion of the general fund's equity balance is classified as nonspendable for the County's investment in delinquent taxes.

Accounts Receivable. Accounts receivable are shown at gross amounts. No allowance for uncollectible accounts has been provided since such allowance would not be material.

Loans Receivable. The County has received federal grant funds for financing housing rehabilitation loans to various individuals. The County records a loan receivable when the loan has been made and funds have been disbursed. The amounts recorded as loans receivable have not been reduced by an allowance for uncollectible accounts since the County does not expect such amounts to be material to the financial statements. It is the County's policy to record deferred inflows of resources for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received. Any unspent loan repayments at year-end are presented as restricted fund balance in the fund financial statements.

Interfund Balances. Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

3. Prepaid Items and Other Assets

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Capital Assets

Government-Wide Statements. Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges and similar items), are reported in the governmental column in the government-wide financial statements. Capital assets are defined by the County as assets with initial, individual costs as shown below and an estimated useful life of two years or greater. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets not being depreciated include land and construction in progress. Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Capitalization thresholds (the dollar valued above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Land	\$ 5,000	N/A	N/A
Highway Right-of-Ways	5,000	N/A	N/A
Land Improvements	5,000	Straight-Line	15 to 40 Years
Buildings and Improvements	5,000	Straight-Line	10 to 50 Years
Machinery and Equipment	5,000	Straight-Line	4 to 20 Years
Vehicles	5,000	Straight-Line	3 to 5 Years
Infrastructure	5,000	Straight-Line	20 to 60 Years

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

4. Capital Assets (Continued)

Fund Financial Statements. In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for in the same manner as in the government-wide statements.

5. Leases (Lessee)

The County determines if an arrangement is a lease at inception. Leases are included in lease assets and lease liabilities in the statements of net position.

Lease assets represent the County's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Lease liabilities represent the County's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term.

The lease term may include options to extend or terminate the lease when it is reasonably certain that the County will exercise that option.

The County has elected to recognize payments for short-term leases with a lease term of 12 months or less as expenses as incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statements of net position.

The individual lease contracts do not provide information about the discount rate implicit in the lease. Therefore, the County has elected to use their incremental borrowing rate to calculate the present value of expected lease payments.

The County accounts for contracts containing both lease and non-lease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and non-lease components, and it is impractical to estimate the price of such components, the County treats the components as a single lease unit.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

6. Deferred Outflows of Resources

The County reports decreases in net position or fund equity that relate to future periods as deferred outflows of resources in a separate section of its government-wide and proprietary funds statements of net position or governmental fund balance sheet. The County reports deferred outflows of resources in its government-wide and proprietary fund financial statements for pension and other postemployment benefit related items.

7. Deferred Inflows of Resources

The County's governmental activities and governmental fund financial statements report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position or fund equity that applies to a future period. The County will not recognize the related revenue until a future event occurs. The County has two types of items which occur related to revenue recognition. The first occurs because property tax receivables are recorded in the current year, but the revenue will be recorded in the subsequent year. The second type of deferred inflow of resources occurs because governmental fund revenues are not recognized until available under the modified accrual basis of accounting. The County reports deferred inflows of resources for pension and other postemployment benefit related items.

8. Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave. The County's policies and estimated liabilities at year-end are further discussed in Note 3.A.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

9. Wisconsin Retirement System Pension Plan Benefits

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

10. Other Postemployment Benefits Payable

Single-Employer Other Postemployment Benefits

Retiree Health Insurance: All employees who retire through the Wisconsin Retirement System are eligible to participate in the retiree medical plan if they pay 100% of the retiree premium. Coverage may continue after age 65 if the retiree pays 100% of the post-age 65 premium. The post-age 65 premium is assumed to be self-sustaining. The County funds this on a pay as you go basis.

Multiple-Employer Other Postemployment Benefits

Retiree Life Insurance: The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows and inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Long-Term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

12. Defining Operating Revenues and Expenses

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the highway and copy machine funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

13. Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

14. Fund Balance and Net Position

Fund equity, representing the difference between assets, deferred inflows/outflows of resources and liabilities, is classified as follows in the County's financial statements:

Government-Wide, Proprietary Fund and Fiduciary Fund Statements. Fund equity is classified as net position in the government-wide, proprietary fund and fiduciary fund financial statements and is displayed in three components. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement for those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is displayed as unrestricted.

Fund Financial Statements. In the fund financial statements, governmental funds report components of fund balance to provide information about fund balance availability for appropriation. Nonspendable fund balance represents amounts that are inherently nonspendable or assets that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts available for appropriation but intended for a specific use and is legally restricted by outside parties. Committed fund balance represents constraints on spending that the government imposes upon itself by high-level formal action prior to the close of the fiscal period. Assigned fund balance represents resources intended for spending for a purpose set by the government body itself or by some person or body delegated to exercise such authority in accordance with policy established by the Board. Unassigned fund balance is the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

15. Fund Balance and Net Position (Continued)

Fund Financial Statements (Continued). It is the County's policy that at the end of each fiscal year, the County will maintain a minimum unassigned fund balance level between 20% and 33% of general fund expenditures.

Committed fund balance is required to be established, modified, or rescinded by resolution of the County Board prior to each year-end. Based on resolution of the County Board, the County Finance Committee has the authority to establish or modify assigned fund balance. When restricted and unrestricted fund balance is available for expenditure, it is the County's practice to first use restricted fund balance. When committed, assigned, and unassigned fund balance is available for expenditure, it is the County's practice to use committed, assigned, and finally unassigned fund balance.

NOTE 2 DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

The County's cash and investments balances at December 31, 2024 are reflected in the financial statements as follows:

Governmental Funds	\$ 27,107,898
Proprietary Funds	2,641,694
Fiduciary Funds	256,254
Total	<u><u>\$ 30,005,846</u></u>

The above cash and investments consisted of the following:

Deposits at Financial Institutions	\$ 16,862,465
Investment Pools:	
Local Government Investment Pool (LGIP)	1,469,423
Wisconsin Investment Series Cooperative (WISC)	11,671,013
Petty Cash	2,945
Total	<u><u>\$ 30,005,846</u></u>

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

Deposits at Financial Institutions

The County's balances at individual financial institutions were subject to coverage under federal depository insurance and amounts appropriated by Sections 20.144(1)(a) and 34.08 of the Wisconsin Statutes (State Guarantee Fund). Federal depository insurance provides for coverage of up to \$250,000 for time and savings deposits and up to \$250,000 for demand deposits at any institution. In addition, funds held for individuals are subject to coverage in the name of the beneficiary in whose name the trust fund is held. Coverage under the State Guarantee Fund may not exceed \$1,000,000 above the amount of coverage under federal depository insurance at any institution and is limited by the availability of the appropriations authorized therein. (Due to the relatively small size of the State Guarantee Fund in relation to the total coverage, total recovery of losses may not be available.) Also, Section 34.07 of the Wisconsin Statutes authorizes the County to collateralize its deposits that exceed the amount of coverage provided by federal depository insurance and the State Guarantee Fund.

Custodial credit risk for deposits is the risk that in the event of bank failure, the County's deposits may not be returned. At December 31, 2024, the County's deposits were not exposed to custodial credit risk.

Investments

The County's investments at December 31, 2024 consisted of deposits in the following external investment pool:

Investment in State Local Government Pooled-Investment Fund. The State of Wisconsin offers a Local Government Investment Pool (LGIP) to local government units to enable them to voluntarily invest idle funds in the State Investment Fund. Local funds are pooled with state funds and invested by the State Investment Board. There is no minimum or maximum amount that can be invested by a local governmental unit. Interest is earned on a daily basis and withdrawals are generally available on the day of request. Deposits in the LGIP are not covered by federal depository insurance but are subject to coverage under the State Guarantee Fund. Also, the State of Wisconsin Investment Board has obtained a surety bond to protect deposits in the LGIP against defaults in principal payments on the LGIP's investments (subject to certain limitations). The average monthly weighted average maturity of the State Investment Fund's investments for 2024 was 13 days. LGIP is not registered with the SEC. The County's investment in LGIP is valued at amortized cost.

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. The County's policy is to invest its funds in accordance with provisions of the Wisconsin Statutes previously discussed in Note 1.D.1.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Deposits and Investments (Continued)

Investments (Continued)

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the fair values of investments with maturity dates farther into the future are more sensitive to changes in market interest rates. The short weighted average maturities of the investments in the above external investment pool mitigates this risk to the County.

B. Receivables

CDBG Housing Rehabilitation Loans. The County has also received federal grants through the State of Wisconsin for the purpose of financing housing rehabilitation loans. Repayments received by the County on these loans are recorded in a separate special revenue fund and are to be used to finance similar housing rehabilitation loans. The County had sixty-six (66) deferred mortgage loans outstanding at December 31, 2024 totaling \$805,102. These notes become due and payable in full only "in the event that the maker:

- A. No longer continues to occupy the premises securing this note as a full-time residence, or
- B. Transfers any legal or equitable interest in the mortgage premises to anyone for any reason."

Receivables have been recorded in the special revenue fund in the amount of the outstanding balances on these loans and were equally offset by deferred inflows of resources recorded therein. Revenue is recognized in the special revenue fund as collections are received on these loans.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets

Capital asset activity for the year ended December 31, 2024 was as follows:

Governmental Activities

	Beginning Balance	Increases	Decreases	Ending Balance
General County Assets:				
Capital Assets Not Being Depreciated:				
Land	\$ 3,843,005	\$ -	\$ -	\$ 3,843,005
Highway Right-of-Ways	8,563,613	-	-	8,563,613
Construction Work in Progress	1,138,358	319,354	1,048,975	408,737
Total Capital Assets Not Being Depreciated	13,544,976	319,354	1,048,975	12,815,355
Capital Assets Being Depreciated:				
Land Improvements	3,961,109	-	-	3,961,109
Buildings and Improvements	23,130,231	20,172	44,251	23,106,152
Machinery and Equipment	8,343,117	642,809	159,031	8,826,895
Vehicles	2,295,795	322,258	585,724	2,032,329
Right of Use Leased Asset-Equipment	111,151	-	-	111,151
Highway Infrastructure:				
Roadways	83,069,144	3,274,097	-	86,343,241
Bridges	1,408,186	-	-	1,408,186
Structures	3,836,153	-	-	3,836,153
Total Capital Assets Being Depreciated	126,154,886	4,259,336	789,006	129,625,216
Total Capital Assets	139,699,862	4,578,690	1,837,981	142,440,571
Accumulated Depreciation:				
Land Improvements	2,502,875	136,164	-	2,639,039
Buildings and Improvements	5,723,036	471,456	44,251	6,150,241
Machinery and Equipment	4,476,314	1,030,368	159,031	5,347,651
Vehicles	1,601,776	350,018	554,989	1,396,805
Right of Use Leased Asset-Equipment	47,316	23,658	-	70,974
Highway Infrastructure	64,492,193	1,953,857	-	66,446,050
Total Accumulated Depreciation	78,843,510	3,965,521	758,271	82,050,760
Net Capital Assets - General County Assets	\$ 60,856,352	\$ 613,169	\$ 1,079,710	\$ 60,389,811

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets

Governmental Activities (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Highway Department:				
Capital Assets Not Being Depreciated:				
Land	\$ 489,782	\$ -	\$ -	\$ 489,782
Capital Assets Being Depreciated:				
Land Improvements	1,132,983	-	-	1,132,983
[1] Gravel Pits and Quarries	350,903	-	15,842	335,061
Buildings and Improvements	6,997,109	112,750	47,588	7,062,271
Machinery and Equipment	13,019,816	665,675	249,325	13,436,166
Total Capital Assets Being Depreciated	21,500,811	778,425	312,755	21,966,481
Total Capital Assets	21,990,593	778,425	312,755	22,456,263
Accumulated Depreciation:				
Land Improvements	900,784	45,319	-	946,103
Buildings and Improvements	5,447,150	282,637	47,588	5,682,199
Machinery and Equipment	7,508,478	757,655	207,059	8,059,074
Total Accumulated Depreciation	13,856,412	1,085,611	254,647	14,687,376
Net Capital Assets - Highway Department	<u>\$ 8,134,181</u>	<u>\$ (307,186)</u>	<u>\$ 58,108</u>	<u>\$ 7,768,887</u>
Copy Machine Fund:				
Capital Assets Being Depreciated:				
Machinery and Equipment	\$ 26,919	\$ -	\$ -	\$ 26,919
Accumulated Depreciation:				
Machinery and Equipment	25,189	-	-	25,189
Net Capital Assets - Copy Machine Fund	<u>\$ 1,730</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,730</u>
Total County:				
Capital Assets Not Being Depreciated	\$ 14,034,758	\$ 319,354	\$ 1,048,975	\$ 13,305,137
Capital Assets Being Depreciated	147,682,616	5,037,761	1,101,761	151,618,616
Total Capital Assets	161,717,374	5,357,115	2,150,736	164,923,753
Accumulated Depreciation	92,725,111	5,051,132	1,012,918	96,763,325
Net Capital Assets - Governmental Activities	<u>\$ 68,992,263</u>	<u>\$ 305,983</u>	<u>\$ 1,137,818</u>	<u>\$ 68,160,428</u>

[1] Highway department gravel pits and quarries are subject to depletion.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets

Governmental Activities (Continued)

Depreciation/amortization was charged to governmental functions as follows:

	General County Assets	Internal Service Funds	Total
General Government	\$ 965,549	\$ -	\$ 965,549
Public Safety	699,224	-	699,224
Transportation	1,952,277	1,085,611	3,037,888
Health and Human Services	72,351	-	72,351
Culture, Recreation and Education	17,527	-	17,527
Conservation and Development	258,593	-	258,593
Total	<u>\$ 3,965,521</u>	<u>\$ 1,085,611</u>	<u>\$ 5,051,132</u>

D. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2024 was as follows:

Due to/from Other Funds

Receivable Fund	Payable Fund	Amount	Purpose
General Fund	Wildlife Damage Fund	\$ 14,449	Cash Flow
General Fund	Animal Control Fund	48,572	Cash Flow
General Fund	Capital Improvement Program Fund	110,817	Gravel Pits
Highway Internal Service Fund	Capital Improvement Program Fund	689,008	Project Expenses
Total		<u>\$ 862,846</u>	

Advances from/to Other Funds

As of December 31, 2024 the County's capital improvements capital projects fund had advanced the highway department internal service fund \$788,160 for the acquisition of gravel pit sites and additional capital items. The highway department will repay the advance at a rate of approximately \$0.50 per yard of gravel extracted until paid in full.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Interfund Receivables, Payables, and Transfers (Continued)

Interfund Transfers

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Purpose</u>
General Fund	Development Fund	\$ 203,000	Tourism and Development
Forestry Fund	General Fund	30,099	Benefits
Child Support Fund	General Fund	106	Benefits
Public Health Fund	General Fund	12,258	Benefits
Human Services Fund	General Fund	2,451	Benefits and Projects
Aging and Disability Resource Center	General Fund	3,704	Benefits
Highway Department	General Fund	4,267	Benefits
Recycling Fund	Solid Waste Fund	32,549	Project Funding
Human Services Fund	Child Support Fund	48,780	Benefits
Capital Improvement Fund	Forestry Fund	1,346,662	Capital Projects
Capital Improvement Fund	Government Center Projects Fund	281,948	Capital Projects
Highway Department	County Land Sale Fund	80,116	Capital Projects
		<u>\$ 2,045,940</u>	

E. Long-Term Obligations

Changes in Long-Term Obligations

Changes in long-term obligations of the County for the year ended December 31, 2024 were as follows:

	<u>Balances 1/1/24</u>	<u>Additions or Net Change</u>	<u>Reductions or Net Change</u>	<u>Balances 12/31/24</u>	<u>Amounts Due Within One Year</u>
Long-Term Debt:					
Governmental Activities:					
General Obligation Bonds	\$ 9,910,000	\$ -	\$ 920,000	\$ 8,990,000	\$ 810,000
General Obligation Notes	311,966	-	48,703	263,263	49,989
Total Long-Term Debt	10,221,966	-	968,703	9,253,263	859,989
Other Long-Term Obligations:					
Governmental Activities:					
Governmental Funds:					
Debt Premium	170,797	-	39,258	131,539	-
Lease Liability	66,498	-	23,299	43,199	23,411
Compensated Absences - Net	940,286	710,268	-	1,650,554	431,850
Highway Internal Service Fund:					
Financed Purchase - Trucks	865,338	-	865,338	-	-
Compensated Absences - Net	342,496	41,758	-	384,254	85,525
Total Other Long-Term Liabilities	2,385,415	752,026	927,895	2,209,546	540,786
Total Long-Term Liabilities	<u>\$ 12,607,381</u>	<u>\$ 752,026</u>	<u>\$ 1,896,598</u>	<u>\$ 11,462,809</u>	<u>\$ 1,400,775</u>

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Long-Term Obligations (Continued)

Changes in Long-Term Obligations (Continued)

The County's estimated liability for employee leave is discussed in Note 3.A. The County's general obligation bonds are liquidated by the debt service fund. Compensated absences and other postemployment benefits payable are generally liquidated by the general fund and highway department internal service fund.

General Obligation Debt

Annual Requirements for Retirement. Long-term debt issues outstanding at December 31, 2024 and annual requirements for their retirement were as follows:

	Year	Principal	Interest	Total
General Obligation Bonds, \$7,655,000, issued 8/6/19, Due 3/1/39, interest between 2.0% and 3.0%	2025	\$ 310,000	\$ 148,431	\$ 458,431
	2026	320,000	142,131	462,131
	2027	335,000	135,581	470,581
	2028	345,000	128,781	473,781
	2029	355,000	121,559	476,559
	2030-2034	1,985,000	466,706	2,451,706
	2035-2039	2,130,000	150,900	2,280,900
	Total	<u>\$ 5,780,000</u>	<u>\$ 1,294,089</u>	<u>\$ 7,074,089</u>

	Year	Principal	Interest	Total
General Obligation Bonds, \$6,215,000, issued 5/6/20, Due 3/1/30, interest between 1.2% and 2.0%	2025	\$ 500,000	\$ 57,950	\$ 557,950
	2026	515,000	49,050	564,050
	2027	525,000	38,650	563,650
	2028	540,000	28,000	568,000
	2029	560,000	17,000	577,000
	2030	570,000	5,700	575,700
	Total	<u>\$ 3,210,000</u>	<u>\$ 196,350</u>	<u>\$ 3,406,350</u>

	Year	Principal	Interest	Total
General Obligation Notes, \$500,000, issued 8/1/19 due 3/1/29, interest at 2.54%	2025	\$ 49,989	\$ 6,671	\$ 56,660
	2026	51,257	5,403	56,660
	2027	52,558	4,102	56,660
	2028	53,891	2,769	56,660
	2029	55,568	1,402	56,970
	Total	<u>\$ 263,263</u>	<u>\$ 20,347</u>	<u>\$ 283,610</u>

General Obligation Debt Limitation. Section 67.03 of the Wisconsin Statutes restricts county general obligation debt to 5% of the equalized value of all property in the County. At December 31, 2024, the County's debt limit amounted to \$220,683,735 and indebtedness subject to the limitation totaled \$9,253,263.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Long-Term Obligations (Continued)

Lease Liability

The County leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2026. Total future minimum lease payments under lease agreements are as follows:

Year	Principal	Interest	Total
2025	\$ 23,411	\$ 867	\$ 24,278
2026	19,788	212	20,000
Total	<u>\$ 43,199</u>	<u>\$ 1,079</u>	<u>\$ 44,278</u>

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Long-Term Obligations (Continued)

County Forest Loans

Under Section 28.11(8) of the Wisconsin Statutes, counties which have established and maintained a county forest are eligible to receive annual payments from the state as a noninterest-bearing loan to be used for the purchase, development, preservation, and maintenance of the county forest lands. On timber cut from lands entered as "county forest lands", the county shall pay a severance share of not less than 20% of the actual stumpage sales value of timber. A higher rate of payment may be applied if agreed upon by the state and county. The severance share payments shall be credited against the cumulative payments made by the state to the county. Severance share payments shall not exceed the balance due the state. The county shall also reimburse the state the amount previously paid to the county on any county forest land withdrawn from the program; except that the state may waive all or part of such reimbursement if it finds that the lands are withdrawn for a higher public use or that the amount of such reimbursement is unreasonable when compared to the value of the land.

The County did not have a liability under this program at December 31, 2024.

Security and Default

2019 General Obligation Bonds: Security = The bonds will be general obligations of the County, secured by an unlimited tax levy. The bonds will be payable from ad valorem taxes levied upon all taxable property in the County which may be levied without limitation of rate or amount.

2019 General Obligation Notes: Security = For the prompt payment of this note with interest and the levying and collection of taxes sufficient for that purpose, the full faith, credit and resources of the County are hereby irrevocably pledged. Default = Upon the occurrence of an event of default, the unpaid balance shall, at the option of the lender, without notice, mature and become immediately payable. The unpaid balance shall automatically mature and become immediately payable in the event the County becomes the subject of bankruptcy or other insolvency proceedings.

2020 General Obligation Bonds: Security = The bonds will be general obligations of the County, secured by an unlimited tax levy. The bonds will be payable from ad valorem taxes levied upon all taxable property in the County which may be levied without limitation of rate or amount.

2019 Financed Purchase Obligation: Security = The lender shall have and retain a security interest in the related equipment.

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Governmental Fund Balances

The governmental fund balances reported on the fund financial statements at December 31, 2024 consisted of the following:

	<u>Total</u>	<u>Nonspendable</u>	<u>Restricted</u>	<u>Committed</u>	<u>Assigned</u>	<u>Unassigned</u>
Major Funds:						
General Fund:						
Delinquent Taxes	\$ 755,549	\$ 755,549	\$ -	\$ -	\$ -	\$ -
Inventories/Prepayments	887,525	887,525	-	-	-	-
Long-Term Note Receivable	57,302	57,302	-	-	-	-
Register of Deeds - PEA/RET Funds	33,923	-	33,923	-	-	-
Sick Leave Liability	1,315,000	-	-	-	1,315,000	-
HSD Youth	105,157	-	-	-	105,157	-
County Numbering	53,135	-	-	-	53,135	-
Memorials-Donations	1,860	-	-	-	1,860	-
Unclaimed Funds	299	-	-	-	299	-
Health Insurance Excess	864,625	-	-	-	864,625	-
IT Capital Equipment Fund	36,031	-	-	-	36,031	-
Property & Insurance-Deductibles	50,000	-	-	-	50,000	-
Maps & Platbooks	31,030	-	-	-	31,030	-
County Cars	233,464	-	-	-	233,464	-
Veterans-WW	19,610	-	-	-	19,610	-
Wellness	7,157	-	-	-	7,157	-
Unassigned	7,423,490	-	-	-	-	7,423,490
Subtotal General Fund	11,875,157	1,700,376	33,923	-	2,717,368	7,423,490
Committed for Human Services Programs	2,145,727	-	-	2,145,727	-	-
Forestry Department Programs	1,511,640	60,612	556,624	894,404	-	-
Debt Service	378,867	-	378,867	-	-	-
Capital Improvements Program Fund:						
Committed for Capital Projects	4,796,935	-	-	4,796,935	-	-
Advances to Other Funds	788,160	788,160	-	-	-	-
Subtotal Major Funds	21,496,486	2,549,148	969,414	7,837,066	2,717,368	7,423,490

WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Governmental Fund Balances (Continued)

	Total	Nonspendable	Restricted	Committed	Assigned	Unassigned
Nonmajor Funds:						
Special Revenue Funds:						
Public Health Fund:						
Committed for Health Services Programs	\$ 626,223	\$ -	\$ -	\$ 626,223	\$ -	\$ -
Child Support Fund	109,172	-	-	109,172	-	-
Opioid Mitigation and Treatment	253,240	-	-	253,240	-	-
UOA/ADRC Programs	406,640	5,578	16,542	331,464	53,056	-
Wildlife Damage Program	(14,449)	-	-	-	-	(14,449)
Restricted for CDBG Revolving Loan Program	110,081	-	110,081	-	-	-
Development Fund:						
Impact Fees Restricted for Environmental and Capital Improvements	948,090	-	948,090	-	-	-
Committed for Building Project	777,074	-	-	777,074	-	-
Recycling Program	1,393,326	-	-	1,393,326	-	-
Animal Control Program	(46,078)	-	-	-	-	(46,078)
County Land Sales Fund:						
Committed for Dam Maintenance	627,963	-	86,917	541,046	-	-
Restricted for Jail Assessments Fee Funded Projects	86,965	-	86,965	-	-	-
Sheriff Special Activity Fund:						
Donor Restrictions for Sheriff Operations	15,522	-	15,522	-	-	-
Committed for Projects in the Sheriff's Department	111,873	-	-	111,873	-	-
Restricted for Environmental and Socioeconomic Impact Fund Projects	1,140,103	-	1,140,103	-	-	-
Restricted for County Trunk D Project	383,214	-	383,214	-	-	-
Solid Waste Projects:						
Restricted by Contract Agreements for Solid Waste Improvements	211,280	-	211,280	-	-	-
Subtotal Nonmajor Funds	7,140,239	5,578	2,998,714	4,143,418	53,056	(60,527)
Total Governmental Fund Balance at December 31, 2024	\$ 28,636,725	\$ 2,554,726	\$ 3,968,128	\$ 11,980,484	\$ 2,770,424	\$ 7,362,963

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION

A. Employee Vacation, Sick Leave, and Compensatory Time

Non-Highway Department Employees. Employees earn vacation in varying amounts depending upon length of service. Vacation earned one year is available to the employees the following year. Employees earn one day (7.5 hours) of sick leave per month with a maximum accumulation of 75 days (600 hours). Retiring employees with five to ten years of service are paid one-half of accumulated sick leave while employees with ten or more years of service receive actual accumulation up to the 75-day maximum. The estimated liability for accumulated vacation and sick leave at December 31, 2024 was \$1,650,554.

Highway Department Employees. Vacation and sick leave accrued to highway department employees totaled \$384,254 on December 31, 2024 and are reflected as liabilities in the internal service fund.

B. Wisconsin Retirement System Pension Plan Benefits

General Information about the Pension Plan

Plan Description. The WRS is a cost-sharing, multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible state of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Annual Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided. Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

General Information about the Pension Plan (Continued)

Benefits Provided (Continued). Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the fiscal reporting period January 1, 2024 through December 31, 2024, the WRS recognized \$923,802 in contributions from the County.

Contribution rates as of December 31, 2024 are:

	<u>Employee</u>	<u>Employer</u>
General	6.90%	6.90%
Executives and Elected Officials	6.90%	6.90%
Protective with Social Security	6.90%	14.32%
Protective without Social Security	6.90%	19.12%

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

General Information about the Pension Plan (Continued)

Postretirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year Ending December 31,</u>	<u>Core Fund Adjustment %</u>	<u>Variable Fund Adjustment %</u>
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2024, the County reported a liability of \$930,271 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the County's proportion was 0.06256848 percent, which was an increase of 0.00056819 percent from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the County recognized pension expense of \$637,195. At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources, as applicable, related to pensions from the following sources:

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

**Pension Liability, Pension Expense, and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions (Continued)**

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 3,750,846	\$ 4,968,020
Changes of Assumptions	405,478	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	3,241,846	-
Changes in Proportion and Differences Between County Contributions and Proportionate Share of Contributions	762	21,325
County Contributions Subsequent to the Measurement Date	923,802	-
Total	<u>\$ 8,322,734</u>	<u>\$ 4,989,345</u>

\$923,802 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as an addition to the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31:</u>	<u>Pension Expense Amount</u>
2025	\$ 490,843
2026	515,007
2027	2,029,505
2028	(625,768)

Actuarial assumptions. The total pension liability in the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

**Pension Liability, Pension Expense, and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions (Continued)**

Actuarial Valuation Date:	December 31, 2022
Measurement Date of Net Pension Liability (Asset):	December 31, 2023
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% to 5.6%
Post-Retirement Adjustments	1.7%
Mortality:	2020 WRS Experience Mortality Table

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the December 31, 2022 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

**Pension Liability, Pension Expense, and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in following Table:

Core Fund Asset Class	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return	Long-Term Expected Real Rate of Return
Public Equity	40.0 %	7.3 %	4.5 %
Public Fixed Income	27.0	5.8	3.0
Inflation Sensitive	19.0	4.4	1.7
Real Estate	8.0	5.8	3.0
Private Equity/Debt	18.0	9.6	6.7
Leverage	-12.0	3.7	1.0
Total Core Fund	100.0 %	7.4 %	4.6 %
Variable Fund Asset Class			
U.S. Equities	70.0 %	6.8 %	4.0 %
International Equities	30.0	7.6	4.8
Total Variable Fund	100.0 %	7.3 %	4.5 %

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.7%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

B. Wisconsin Retirement System Pension Plan Benefits (Continued)

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Single Discount rate. A single discount rate of 6.8% was used to measure the Total Pension Liability, for the current and prior year. The single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 3.77% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80 percent) or 1-percentage-point higher (7.80 percent) than the current rate:

	1% Decrease (5.8%)	Current Discount Rate (6.8%)	1% Increase (7.8%)
County's Proportionate Share of the Net Pension Liability (Asset)	<u>\$ 8,991,527</u>	<u>\$ 930,271</u>	<u>\$ (4,710,529)</u>

Pension Plan Fiduciary Net Position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

C. Other Postemployment Benefit Plan - Single Employer Plan

Description of the Plan

As approved by the County Board, all employees who retire through the Wisconsin Retirement System are eligible to participate in the single-employer postemployment defined benefit health plan if they pay 100% of the retiree premium. Coverage may continue after age 65 if the retiree pays 100% of the post-age 65 premium. The post-age 65 premium is assumed to be self-sustaining.

Participants

Employees participating in the OPEB benefit consisted of the following at January 1, 2024, the date of the latest actuarial valuation.

Retirees (Pre-65)	5
Total eligible active plan members	<u>171</u>
	<u><u>176</u></u>

Total OPEB Liability

The County does not accumulate assets in a trust for payment of OPEB benefits. Accordingly, the County must report its total OPEB liability. The County's total OPEB liability was determined by an actuarial valuation as of January 1, 2024. At December 31, 2024, the County reported a total OPEB liability of 1,042,406. Changes in the County's total OPEB liability were as follows:

	Total OPEB Liability (a)
Balance at December 31, 2023	\$ 970,629
Changes for the year:	
Service Cost	102,581
Interest	39,161
Changes of Assumptions or Other Input	(28,621)
Benefit Payments	<u>(41,344)</u>
Net Changes	<u>71,777</u>
Balance at December 31, 2024	<u><u>\$ 1,042,406</u></u>

Actuarial Assumptions

The total OPEB liability in the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

C. Other Postemployment Benefit Plan - Single Employer Plan (Continued)

Actuarial Assumptions (Continued)

otherwise specified:

Valuation Date:	January 1, 2024
Measurement Date:	December 31, 2024
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20-Year Tax-Exempt Municipal Bond Yield:	3.26%
Discount Rate:	3.26%
Health Care Trends:	17.0% year one to an ultimate rate of 3.7%
Salary Increases:	
Economic Increase (Inflation)	3.0%
Merit & Longevity	0.4% - 4.8%
Mortality:	2020 WRS Experience Table and with mortality improvements using 100% of the fully generational MP-2021 proj from a base year of 2010

Discount rate

The discount rate used to measure the total OPEB liability was 3.26 percent at December 31, 2024.

Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease to Discount Rate (2.72%)	Current Discount Rate (3.72%)	1% Increase to Discount Rate (4.72%)
Net OPEB Liability	\$ 119,794	\$ 1,042,406	\$ 969,705

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (16.0% in the first year, decreasing to 2.72%)	Healthcare Cost Trend Rates (17.0% in the first year, decreasing to 3.72%)	1% Increase (18.0% in the first year, decreasing to 4.72%)
Net OPEB Liability	\$ 928,487	\$ 1,042,406	\$ 1,177,342

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

C. Other Postemployment Benefit Plan – Single Employer Plan (Continued)

For the year ended December 31, 2024, the County recognized OPEB expense of \$96,940. At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to single employer other postemployment benefits from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 52,340
Changes of Assumptions or Other Input	64,582	200,245
Total	\$ 64,582	\$ 252,585

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	OPEB Expense Amount
2025	\$ (44,802)
2026	(46,273)
2027	(44,230)
2028	(15,391)
2029	(9,752)
Thereafter	(27,555)

D. Other Postemployment Benefit Plan – Multiple Employer Plan

Plan Description. The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position. ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

Benefits Provided. The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

D. Other Postemployment Benefit Plan – Multiple Employer Plan (Continued)

Contributions. The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 64. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2024 are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2023 are:

<u>Attained Age</u>	<u>Basic %</u>
Under 30	0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

During the County's fiscal year 2024 the LRLIF recognized \$3,959 in contributions from the County.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

D. Other Postemployment Benefit Plan – Multiple Employer Plan (Continued)

OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2024, the County reported a liability of \$898,117 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net OPEB liability was based on the County's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2023, the County's proportion was 0.19521500 percent, which was a decrease of 0.00596200 percent from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the County recognized OPEB expense of \$77,944. At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 79,486
Net Difference Between Projected and Actual Earnings on OPEB Investments	12,133	-
Changes of Assumptions or Other Input	280,937	353,659
Change in proportion and differences between employer contributions and proportionate share of contributions	62,983	30,067
County Contributions Subsequent to the Measurement Date	3,959	-
Total	<u>\$ 360,012</u>	<u>\$ 463,212</u>

\$3,959 is reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction to the net OPEB liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year Ended December 31:	OPEB Expense Amount
2025	\$ 1,470
2026	13,975
2027	(20,094)
2028	(54,556)
2029	(54,563)
Thereafter	6,609

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

D. Other Postemployment Benefit Plan – Multiple Employer Plan (Continued)

OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (Continued)

Actuarial assumptions. The total OPEB liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2023
Measurement Date of Net OPEB Liability (Asset)	December 31, 2023
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	3.26%
Long-Term Expected Rate of Return	4.25%
Discount Rate	3.32%
Salary Increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the January 1, 2023 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A-Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
U.S. Intermediate Credit Bonds	Bloomberg US Interim Credit	40%	2.32%
U.S. Mortgages	Bloomberg US MBS	60%	2.52%
Inflation			2.30%
Long-Term Expected Rate of Return			4.25%

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

D. Other Postemployment Benefit Plan – Multiple Employer Plan (Continued)

OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (Continued)

Single Discount Rate. A single discount rate of 3.32% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 3.76% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 3.72% as of December 31, 2022 to 3.26% as of December 31, 2023. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the uncial bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

Sensitivity of the County's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the County's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 3.32 percent, as well as what the County's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (2.32 percent) or 1-percentage-point higher (4.32 percent) than the current rate:

	<u>1% Decrease (2.32%)</u>	<u>Current Discount Rate (3.32%)</u>	<u>1% Increase (4.32%)</u>
Proportionate share of the Net OPEB Liability (asset) 12/31/24	<u>\$ 1,206,745</u>	<u>\$ 898,117</u>	<u>\$ 662,533</u>

E. Other Organizations

County officials appoint some or all of the governing board members of the following organizations which are not considered to be component units.

**WASHBURN COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 OTHER INFORMATION (CONTINUED)

E. Other Organizations (Continued)

Joint Venture

Waste Management Group. Washburn County and Burnett County have jointly established the Waste Management Group to construct, operate, and maintain solid waste management facilities under Wisconsin Statutes 66.30. Each member county appoints five members of the board of directors. The operating and capital budgets are funded by user charges with shortfalls funded by the participating members. The County's transactions relating to the Waste Management Group are reported in the recycling special revenue fund. Financial statements of the Waste Management Group can be obtained from its offices at 1400 South River Street, Spooner, Wisconsin.

Jointly Governed Organization

Northwest Regional Planning Commission. The County, in conjunction with Ashland, Bayfield, Burnett, Douglas, Iron, Price, Rusk, Sawyer and Taylor counties, and major cities within these counties, has created the Northwest Regional Planning Commission (NWRPC). NWRPC's governing body is comprised of two members from each of the ten counties and a representative from each major city. The County's representatives are appointed by the county board chairperson and approved by the county board.

Other

Washburn County Housing Authority. The County is responsible for the appointment of the board members of Washburn County Housing Authority (Housing Authority). The County, however, cannot, without cause, remove appointed members prior to completion of their five-year term. The County receives no funding from, nor provides any funding to, the Housing Authority. The County is not considered to be financially accountable for the Housing Authority and, accordingly, the Housing Authority is not considered to be a component unit of the County.

F. Risk Management

The County is exposed to various risks of loss related to torts; thefts of, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County maintains commercial insurance coverage to cover each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the County. Settled claims have not exceeded this commercial coverage in any of the last three years.

G. Contingencies

State and Federal Grant Programs: The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for expenditures disallowed under the terms of the grants. Management believes such disallowances, if any, would be immaterial.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE 1

**WASHBURN COUNTY, WISCONSIN
BUDGETARY COMPARISON SCHEDULE – GENERAL FUND
YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	\$ 10,723,028	\$ 10,723,028	\$ 11,129,910	\$ 406,882
Intergovernmental	2,507,523	2,507,523	2,439,068	(68,455)
Licenses and Permits	213,175	213,175	254,823	41,648
Fines, Forfeits, and Penalties	79,300	79,300	88,565	9,265
Public Charges for Services	437,282	437,282	487,964	50,682
Intergovernmental Charges for Services	20,000	20,000	28,530	8,530
Miscellaneous	895,980	901,480	1,928,371	1,026,891
Total Revenues	14,876,288	14,881,788	16,357,231	1,475,443
EXPENDITURES				
General Government	4,967,578	5,087,427	5,080,254	7,173
Public Safety	5,448,385	5,460,589	5,603,755	(143,166)
Public Works	3,264,257	3,264,257	3,259,782	4,475
Health and Human Services	282,769	297,959	247,769	50,190
Culture, Recreation, and Education	616,641	616,641	585,425	31,216
Conservation and Development	915,520	916,606	885,064	31,542
Debt Service				
Principal Expenditures	-	-	23,299	(23,299)
Interest Expenditures	-	-	1,533	(1,533)
Total Expenditures	15,495,150	15,643,479	15,686,881	(43,402)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(618,862)	(761,691)	670,350	1,432,041
OTHER FINANCING SOURCES (USES)				
Transfers In	224,500	224,500	203,000	(21,500)
Transfers Out	-	61,030	(52,885)	(113,915)
Total Other Financing Sources (Uses)	224,500	285,530	150,115	(135,415)
NET CHANGE IN FUND BALANCE	(394,362)	(476,161)	820,465	1,296,626
Fund Balance - January 1	11,054,692	11,054,692	11,054,692	-
FUND BALANCE - DECEMBER 31	<u>\$ 10,660,330</u>	<u>\$ 10,578,531</u>	<u>\$ 11,875,157</u>	<u>\$ 1,296,626</u>

See accompanying Notes to Required Supplementary Information.

SCHEDULE 2

**WASHBURN COUNTY, WISCONSIN
BUDGETARY COMPARISON SCHEDULE – HUMAN SERVICES FUND
YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 939,948	\$ 939,948	\$ 939,948	\$ -
Intergovernmental	2,637,522	2,637,522	2,261,962	(375,560)
Fines, Forfeits, and Penalties	14,700	14,700	13,919	(781)
Public Charges for Services	1,782,482	1,782,482	1,967,886	185,404
Miscellaneous	629,590	629,590	508,076	(121,514)
Total Revenues	6,004,242	6,004,242	5,691,791	(312,451)
EXPENDITURES				
Health and Human Services	6,093,652	6,096,102	6,033,623	62,479
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(89,410)	(91,860)	(341,832)	(249,972)
OTHER FINANCING SOURCES (USES)				
Transfers In	89,410	91,860	51,231	(40,629)
NET CHANGE IN FUND BALANCE	-	-	(290,601)	(290,601)
Fund Balance - January 1	2,436,328	2,436,328	2,436,328	-
FUND BALANCE - DECEMBER 31	<u>\$ 2,436,328</u>	<u>\$ 2,436,328</u>	<u>\$ 2,145,727</u>	<u>\$ (290,601)</u>

See accompanying Notes to Required Supplementary Information.

SCHEDULE 3

**WASHBURN COUNTY, WISCONSIN
BUDGETARY COMPARISON SCHEDULE – FORESTRY FUND
YEAR ENDED DECEMBER 31, 2024**

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	\$ 790,550	\$ 1,724,556	\$ 517,856	\$(1,206,700)
Public Charges for Services	2,545,386	2,545,386	3,492,157	946,771
Other Revenues	(166,660)	(166,660)	48,064	214,724
Total Revenues	3,169,276	4,103,282	4,058,077	(45,205)
EXPENDITURES				
Culture, Recreation, and Education	2,182,614	3,146,720	2,112,405	1,034,315
Debt Service				
Principal	47,416	47,416	48,703	(1,287)
Interest	9,244	9,244	7,957	1,287
Total Expenditures	2,239,274	3,203,380	2,169,065	1,034,315
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	930,002	899,902	1,889,012	989,110
OTHER FINANCING SOURCES (USES)				
Sale of Capital Assets	-	-	8,115	8,115
Transfers In	66,660	96,760	30,099	(66,661)
Transfers Out	(1,068,527)	(1,068,527)	(1,346,662)	(278,135)
Total Other Financing Sources (Uses)	(1,001,867)	(971,767)	(1,308,448)	(336,681)
NET CHANGE IN FUND BALANCE	(71,865)	(71,865)	580,564	652,429
Fund Balance - January 1	931,076	931,076	931,076	-
FUND BALANCE - DECEMBER 31	<u>\$ 859,211</u>	<u>\$ 859,211</u>	<u>\$ 1,511,640</u>	<u>\$ 652,429</u>

See accompanying Notes to Required Supplementary Information.

SCHEDULE 4

**WASHBURN COUNTY, WISCONSIN
SINGLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS
SCHEDULE OF CHANGES IN THE COUNTY'S OPEB LIABILITY AND RELATED RATIOS
LAST TEN MEASUREMENT PERIODS
(SCHEDULE IS PRESENTED PROSPECTIVELY FROM IMPLEMENTATION)**

	2017	2018	2019	2020	2021	2022	2023
Total OPEB Liability							
Service Cost	\$ 84,164	\$ 92,075	\$ 96,027	\$ 80,745	\$ 90,305	\$ 125,243	\$ 102,581
Interest on the Total OPEB Liability	31,914	32,495	40,083	21,221	19,098	22,299	39,161
Differences Between Expected and Actual Experience	-	-	(59,210)	-	(6,593)	-	-
Changes of Assumptions or Other Input	21,758	(46,671)	(231,818)	35,015	65,973	(123,792)	(28,621)
Benefit Payments	(42,000)	(48,872)	(48,872)	(16,693)	(23,616)	(20,588)	(41,344)
Net Change in Total OPEB Liability	95,836	29,027	(203,790)	120,288	145,167	3,162	71,777
Total OPEB Liability - Beginning	780,939	876,775	905,802	702,012	822,300	967,467	970,629
Total OPEB Liability - Ending (a)	<u>\$ 876,775</u>	<u>\$ 905,802</u>	<u>\$ 702,012</u>	<u>\$ 822,300</u>	<u>\$ 967,467</u>	<u>\$ 970,629</u>	<u>\$ 1,042,406</u>
Covered Employee-Payroll	\$ 7,442,221	\$ 7,556,000	\$ 7,872,000	\$ 8,223,000	\$ 10,295,129	\$ 10,862,374	\$ 11,220,360
County's Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll	11.78%	11.99%	8.92%	10.00%	9.40%	8.94%	9.29%

Changes in assumptions since prior valuation:

- The discount rate was changed from 2.12% as of December 31, 2022 to 2.06% as of December 31, 2023.
- The demographic and salary increase assumptions have been updated as a result of the WRS Three-Year Experience Study for 2018-2020.
- The medical costs and trend rates were updated based on recent and expected future experience.
- The percentage of retirees assumed to elect family coverage has been reduced from 50% to 40%.

See accompanying Notes to Required Supplementary Information.

SCHEDULE 5

**WASHBURN COUNTY, WISCONSIN
 MULTIPLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS
 SCHEDULE OF COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
 WISCONSIN LOCAL RETIREE LIFE INSURANCE FUND
 LAST TEN MEASUREMENT PERIODS
 (SCHEDULE IS PRESENTED PROSPECTIVELY FROM IMPLEMENTATION)**

OPEB Fiscal Year-End Date (Measurement Date)	County's Proportion of the Net OPEB Liability (Asset)	County's Proportionate Share of the Net OPEB Liability (Asset)	County's Covered Payroll	County's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/2023	0.19521500 %	\$ 898,117	\$ 9,521,000	9.43 %	33.90 %
12/31/2022	0.20117700	766,450	8,730,000	8.78	38.81
12/31/2021	0.19327000	1,142,306	8,709,000	13.12	29.57
12/31/2020	0.18713100	1,029,356	7,872,000	13.08	31.36
12/31/2019	0.17096400	727,998	7,556,000	9.63	37.58
12/31/2018	0.17559300	453,089	7,442,221	6.09	48.69
12/31/2017	0.17673000	532,437	7,442,221	7.15	44.81

Data is shown prospectively from the date of implementation and will include the full 10 years of information when available.

SCHEDULE 6

WASHBURN COUNTY, WISCONSIN **MULTIPLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS** **SCHEDULE OF COUNTY'S CONTRIBUTIONS TO THE** **WISCONSIN LOCAL RETIREE LIFE INSURANCE FUND** **LAST TEN FISCAL YEARS** **(SCHEDULE IS PRESENTED PROSPECTIVELY FROM IMPLEMENTATION)**

County's Fiscal Year-End Date	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	County's Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ 3,959	\$ (3,959)	\$ -	\$ 9,521,000	0.04 %
12/31/2023	3,244	(3,244)	-	8,730,000	0.04
12/31/2022	4,055	(4,055)	-	8,709,000	0.05
12/31/2021	3,738	(3,738)	-	8,223,000	0.05
12/31/2020	3,381	(3,381)	-	7,872,000	0.04
12/31/2019	3,381	(3,381)	-	7,556,000	0.04
12/31/2018	3,360	(3,360)	-	7,442,221	0.05

Changes of Benefit Terms

There were no changes of benefit terms for any participating employer in LRLIF.

Changes of Assumptions: In addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

Data is shown prospectively from the date of implementation and will include the full 10 years of information when available.

See accompanying Notes to Required Supplementary Information.

WASHBURN COUNTY, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF WISCONSIN RETIREMENT SYSTEM
NET PENSION PLAN (ASSET) LIABILITY – LAST TEN MEASUREMENT PERIODS

Year Ended	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2023	0.06256848%	\$ 930,271	\$ 10,863,606	8.56%	98.85%
12/31/2022	0.06200029%	3,284,591	10,295,115	31.90%	95.72%
12/31/2021	0.06120590%	(4,933,308)	9,843,182	50.12%	106.02%
12/31/2020	0.06023807%	(3,760,746)	8,982,519	41.87%	105.26%
12/31/2019	0.05953116%	(1,919,556)	8,981,520	21.37%	102.96%
12/31/2018	0.05878244%	2,091,294	8,490,958	24.63%	96.45%
12/31/2017	0.05868219%	(1,742,343)	8,065,845	21.60%	102.93%
12/31/2016	0.05859888%	482,995	7,671,986	6.30%	99.12%
12/31/2015	0.05951674%	967,135	7,793,876	12.41%	98.20%
12/31/2014	0.05976855%	(1,468,079)	7,500,743	19.57%	102.74%

See accompanying Notes to Required Supplementary Information.

**WASHBURN COUNTY, WISCONSIN
SCHEDULE OF CONTRIBUTIONS TO WISCONSIN RETIREMENT
SYSTEM PENSION PLAN – LAST TEN FISCAL YEARS**

County's Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ 923,802	\$ (923,802)	\$ -	\$ 11,220,360	8.23%
12/31/2023	956,088	(956,088)	-	10,295,129	9.29%
12/31/2022	738,522	(738,522)	-	10,295,115	7.17%
12/31/2021	726,866	(726,866)	-	9,843,182	7.38%
12/31/2020	687,621	(687,621)	-	8,982,519	7.66%
12/31/2019	612,332	(612,332)	-	8,981,520	6.82%
12/31/2018	594,156	(594,156)	-	8,490,958	7.00%
12/31/2017	560,748	(560,748)	-	8,065,845	6.95%
12/31/2016	549,046	(549,046)	-	7,671,986	7.16%
12/31/2015	575,869	(575,869)	-	7,793,876	7.39%

Changes of Benefit Terms

There were no changes of benefit terms for any participating employer in WRS.

Changes of Assumptions

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

See accompanying Notes to Required Supplementary Information.

WASHBURN COUNTY, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2024

BUDGETARY INFORMATION

GASB Statement No. 34 requires the presentation of budgetary comparison schedules for the general fund and for each major special revenue fund. Budgetary information for the general fund, human services fund, and the forestry fund is derived from the County's annual operating budget.

The County's annual operating budget is adopted in accordance with Chapter 65 of the Wisconsin Statutes and on a basis consistent with generally accepted accounting principles. Changes to appropriations authorized in the adopted budget generally require a vote of two-thirds of the entire membership of the governing body. The County's legal budget is adopted at the major function level in the general fund (i.e., general government) and at the fund level in all other funds. The County exercises budgetary expenditure control at the department level.

Budget amounts in the financial statements include both the original adopted budget and the final budget. Changes to the budget during the year, if any, generally include amendments authorized by the governing body, additions of approved carryover amounts and appropriations of revenues, and other sources for specified expenditures/uses. Appropriated budget amounts in the general fund lapse at the end of the year unless specifically carried over for financing subsequent year expenditures.

Actual expenditures exceeded budget amounts in public safety and debt service functions of the general fund by \$143,166 and \$24,832 respectively. These overages were considered necessary and authorized by the County Board and management.

SINGLE-EMPLOYER OTHER POSTEMPLOYMENT BENEFITS

No assets are accumulated in a trust to pay for other postemployment benefits. There were no significant changes in benefit terms or actuarial assumptions between the measurement periods presented in the schedule of changes in the County's OPEB liability and related ratios.

SUPPLEMENTARY INFORMATION

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

**WASHBURN COUNTY, WISCONSIN
NONMAJOR GOVERNMENTAL FUND
COMBINING BALANCE SHEET
DECEMBER 31, 2024**

	Special Revenue Funds							
	Public Health	Child Support	Opioid Settlement	UOA/ ADRC	CDBG Grant Fund	Wildlife Damage	Development Fund	Animal Control
ASSETS								
Treasurer's Cash and Investments	\$ 647,859	\$ 87,622	\$ 253,240	\$ 302,217	\$ 110,081	\$ -	\$ 1,725,164	\$ -
Taxes Receivable	230,156	-	-	565,309	-	-	-	81,740
Accounts Receivable	8	1,203	-	(179)	-	-	-	2,985
Due from Other Governmental Units	29,164	61,236	-	186,481	-	8,194	-	-
Loans Receivable	-	-	-	-	805,102	-	-	-
Prepaid Items	-	-	-	5,578	-	-	-	-
Total Assets	<u>\$ 907,187</u>	<u>\$ 150,061</u>	<u>\$ 253,240</u>	<u>\$ 1,059,406</u>	<u>\$ 915,183</u>	<u>\$ 8,194</u>	<u>\$ 1,725,164</u>	<u>\$ 84,725</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE								
Liabilities:								
Vouchers Payable	\$ 1,173	\$ 866	\$ -	\$ 30,285	\$ -	\$ 8,194	\$ -	\$ -
Accrued Liabilities	48,949	40,023	-	57,172	-	-	-	-
Due to Other Governmental Units	686	-	-	-	-	-	-	491
Due to Other Funds	-	-	-	-	-	14,449	-	48,572
Total Liabilities	<u>50,808</u>	<u>40,889</u>	<u>-</u>	<u>87,457</u>	<u>-</u>	<u>22,643</u>	<u>-</u>	<u>49,063</u>
Deferred Inflows of Resources:								
Succeeding Year's Property Taxes	230,156	-	-	565,309	-	-	-	81,740
Loans Receivable	-	-	-	-	805,102	-	-	-
Total Deferred Inflows of Resources	<u>230,156</u>	<u>-</u>	<u>-</u>	<u>565,309</u>	<u>805,102</u>	<u>-</u>	<u>-</u>	<u>81,740</u>
Fund Balance:								
Nonspendable	-	-	-	5,578	-	-	-	-
Restricted	-	-	-	16,542	110,081	-	948,090	-
Committed	626,223	109,172	253,240	331,464	-	-	777,074	-
Assigned	-	-	-	53,056	-	-	-	-
Unassigned	-	-	-	-	-	(14,449)	-	(46,078)
Total Fund Balance	<u>626,223</u>	<u>109,172</u>	<u>253,240</u>	<u>406,640</u>	<u>110,081</u>	<u>(14,449)</u>	<u>1,725,164</u>	<u>(46,078)</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	<u>\$ 907,187</u>	<u>\$ 150,061</u>	<u>\$ 253,240</u>	<u>\$ 1,059,406</u>	<u>\$ 915,183</u>	<u>\$ 8,194</u>	<u>\$ 1,725,164</u>	<u>\$ 84,725</u>

**WASHBURN COUNTY, WISCONSIN
NONMAJOR GOVERNMENTAL FUND
COMBINING BALANCE SHEET (CONTINUED)
DECEMBER 31, 2024**

	Special Revenue Funds (Continued)								
	County Land Sales	Jail Assessment Fees	Sheriff Special Activity	Environmental and Socioeconomic Impact	County Trunk D	Recycling Fund	Solid Waste Fund	Clerk of Courts	Total
ASSETS									
Treasurer's Cash and Investments	\$ 627,963	\$ 86,729	\$ 125,011	\$ 1,140,103	\$ 383,214	\$ 1,338,023	\$ 190,030	\$ 10,056	\$ 7,027,312
Taxes Receivable	-	-	-	-	-	-	-	-	877,205
Accounts Receivable	-	-	2,384	56,553	-	55,303	21,250	-	139,507
Due from Other Governmental Units	-	671	-	-	-	-	-	-	285,746
Loans Receivable	-	-	-	-	-	-	-	-	805,102
Prepaid Items	-	-	-	-	-	-	-	-	5,578
Total Assets	<u>\$ 627,963</u>	<u>\$ 87,400</u>	<u>\$ 127,395</u>	<u>\$ 1,196,656</u>	<u>\$ 383,214</u>	<u>\$ 1,393,326</u>	<u>\$ 211,280</u>	<u>\$ 10,056</u>	<u>\$ 9,140,450</u>
LIABILITIES AND FUND BALANCE									
Liabilities:									
Vouchers Payable	\$ -	\$ 435	\$ -	\$ 56,553	\$ -	\$ -	\$ -	\$ 10,056	\$ 107,562
Accrued Liabilities	-	-	-	-	-	-	-	-	146,144
Due to Other Governmental Units	-	-	-	-	-	-	-	-	1,177
Due to Other Funds	-	-	-	-	-	-	-	-	63,021
Total Liabilities	-	435	-	56,553	-	-	-	10,056	317,904
Deferred Inflows of Resources:									
Succeeding Year's Property Taxes	-	-	-	-	-	-	-	-	877,205
Loans Receivable	-	-	-	-	-	-	-	-	805,102
Total Deferred Inflows of Resources	-	-	-	-	-	-	-	-	1,682,307
Fund Balance:									
Nonspendable	-	-	-	-	-	-	-	-	5,578
Restricted	86,917	86,965	15,522	1,140,103	383,214	-	211,280	-	2,998,714
Committed	541,046	-	111,873	-	-	1,393,326	-	-	4,143,418
Assigned	-	-	-	-	-	-	-	-	53,056
Unassigned	-	-	-	-	-	-	-	-	(60,527)
Total Fund Balance	<u>627,963</u>	<u>86,965</u>	<u>127,395</u>	<u>1,140,103</u>	<u>383,214</u>	<u>1,393,326</u>	<u>211,280</u>	<u>-</u>	<u>7,140,239</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 627,963</u>	<u>\$ 87,400</u>	<u>\$ 127,395</u>	<u>\$ 1,196,656</u>	<u>\$ 383,214</u>	<u>\$ 1,393,326</u>	<u>\$ 211,280</u>	<u>\$ 10,056</u>	<u>\$ 9,140,450</u>

**WASHBURN COUNTY, WISCONSIN
NONMAJOR GOVERNMENTAL FUND
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
YEAR ENDED DECEMBER 31, 2024**

	Special Revenue Funds							
	Public Health	Child Support	Opioid Settlement	UOA/ ADRC	CDBG Grant Fund	Wildlife Damage	Development Fund	Animal Control
REVENUES								
Taxes	\$ 251,954	\$ -	\$ -	\$ 518,408	\$ -	\$ -	\$ -	\$ 82,115
Intergovernmental	347,894	274,852	137,779	1,287,484	-	37,459	-	-
Licenses and Permits	-	-	-	-	-	-	25,248	14,469
Fines, Forfeits, and Penalties	-	-	-	-	-	-	-	-
Public Charges for Services	1,175	1,054	-	-	-	-	-	-
Miscellaneous:								
Interest	-	-	5,293	1,162	7,473	-	-	-
Loan Repayments	-	-	-	-	28,944	-	-	-
Sale of County Property	-	-	-	-	-	-	-	-
Donations	84,814	16,711	-	2,815	-	-	-	-
Other	-	-	-	69,911	-	-	-	2,500
Total Revenues	685,837	292,617	143,072	1,879,780	36,417	37,459	25,248	99,084
EXPENDITURES								
General Government	-	-	-	-	-	-	-	-
Public Safety	-	-	-	-	-	-	-	-
Health and Human Services	486,827	262,373	-	1,759,978	-	-	-	99,200
Culture, Recreation, and Education	-	-	-	-	-	37,459	-	-
Conservation and Development	-	-	-	-	64,932	-	-	-
Total Expenditures	486,827	262,373	-	1,759,978	64,932	37,459	-	99,200
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	199,010	30,244	143,072	119,802	(28,515)	-	25,248	(116)
OTHER FINANCING SOURCES (USES)								
Transfers In	12,258	106	-	3,704	-	-	-	-
Transfers Out	-	(48,780)	-	-	-	-	(203,000)	-
Total Other Financing Sources (Uses)	12,258	(48,674)	-	3,704	-	-	(203,000)	-
NET CHANGE IN FUND BALANCE	211,268	(18,430)	143,072	123,506	(28,515)	-	(177,752)	(116)
Fund Balance - Beginning of Year	414,955	127,602	110,168	283,134	138,596	(14,449)	1,902,916	(45,962)
FUND BALANCE - DECEMBER 31	<u>\$ 626,223</u>	<u>\$ 109,172</u>	<u>\$ 253,240</u>	<u>\$ 406,640</u>	<u>\$ 110,081</u>	<u>\$ (14,449)</u>	<u>\$ 1,725,164</u>	<u>\$ (46,078)</u>

SCHEDULE A-2

**WASHBURN COUNTY, WISCONSIN
NONMAJOR GOVERNMENTAL FUND
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

	Special Revenue Funds (Continued)								
	County Land Sales	Jail Assessment Fees	Sheriff Special Activity	Environmental and Socioeconomic Impact	County Trunk D	Recycling Fund	Solid Waste Fund	Clerk of Courts	Total
REVENUES									
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 852,477
Intergovernmental	-	-	-	-	-	83,262	-	-	2,168,730
Licenses and Permits	-	-	-	-	-	-	-	228,087	267,804
Fines, Forfeits, and Penalties	-	16,299	-	-	-	-	-	-	16,299
Public Charges for Services	17,434	-	-	-	-	253,889	85,000	-	358,552
Miscellaneous:									
Interest	-	-	-	36,255	16,116	-	-	-	66,299
Loan Repayments	-	-	-	-	-	-	-	-	28,944
Sale of County Property	1,220	-	-	-	-	-	-	-	1,220
Donations	-	-	28,016	-	-	-	-	-	132,356
Other	-	-	-	258,889	-	-	-	-	331,300
Total Revenues	18,654	16,299	28,016	295,144	16,116	337,151	85,000	228,087	4,223,981
EXPENDITURES									
General Government	-	-	-	-	-	-	-	228,087	228,087
Public Safety	-	9,955	19,662	-	-	-	-	-	29,617
Health and Human Services	-	-	-	-	-	-	-	-	2,608,378
Culture, Recreation, and Education	-	-	-	-	-	-	-	-	37,459
Conservation and Development	14,314	-	-	259,046	-	131,807	52,701	-	522,800
Total Expenditures	14,314	9,955	19,662	259,046	-	131,807	52,701	228,087	3,426,341
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	4,340	6,344	8,354	36,098	16,116	205,344	32,299	-	797,640
OTHER FINANCING SOURCES (USES)									
Transfers In	-	-	-	-	-	32,549	-	-	48,617
Transfers Out	(80,116)	-	-	-	-	-	(32,549)	-	(364,445)
Total Other Financing Sources (Uses)	(80,116)	-	-	-	-	32,549	(32,549)	-	(315,828)
NET CHANGE IN FUND BALANCE	(75,776)	6,344	8,354	36,098	16,116	237,893	(250)	-	481,812
Fund Balance - Beginning of Year	703,739	80,621	119,041	1,104,005	367,098	1,155,433	211,530	-	6,658,427
FUND BALANCE - DECEMBER 31	\$ 627,963	\$ 86,965	\$ 127,395	\$ 1,140,103	\$ 383,214	\$ 1,393,326	\$ 211,280	\$ -	\$ 7,140,239

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED BALANCE SHEET
DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS AS OF DECEMBER 31, 2023)**

	<u>2024</u>	<u>2023</u>
ASSETS		
Treasurer's Cash and Investments	\$ 10,217,645	\$ 9,897,507
Current Taxes Receivable	8,723,233	8,662,899
Tax Certificates	755,549	727,161
Accounts Receivable	242,658	204,289
Due from Other Governments	358,419	334,629
Due from Other Funds	173,838	198,854
Prepaid Items and Other Assets:		
Prepaid Items and Other Assets	33,310	22,071
Prepaid Insurance	854,215	480,935
Long-Term Note Receivable	<u>57,302</u>	<u>68,302</u>
 Total Assets	 <u><u>\$ 21,416,169</u></u>	 <u><u>\$ 20,596,647</u></u>
 LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE		
Liabilities:		
Vouchers and Accounts Payable	\$ 177,167	\$ 289,763
Payroll Deductions	182,401	205,360
Accrued Liabilities	367,791	291,308
Due to Other Governments	79,762	75,148
Unearned Revenue	<u>10,756</u>	<u>17,495</u>
Total Liabilities	817,877	879,074
 Deferred Inflows of Resources:		
Succeeding Year's Property Taxes	8,723,135	8,662,881
 Fund Balance:		
Nonspendable	1,700,376	1,298,469
Restricted	33,923	53
Assigned	2,717,368	2,610,469
Unassigned	<u>7,423,490</u>	<u>7,145,701</u>
Total Fund Balance	<u>11,875,157</u>	<u>11,054,692</u>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balance	 <u><u>\$ 21,416,169</u></u>	 <u><u>\$ 20,596,647</u></u>

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
REVENUES				
Taxes:				
Property:				
General Property Taxes	\$ 8,632,908	\$ 8,632,171	\$ (737)	\$ 8,624,803
Forest Cropland Taxes From Districts	60,000	74,616	14,616	73,425
Sales and Use:				
County Sales Tax	1,750,000	2,070,629	320,629	2,001,163
Retained Sales Tax Applied	120	161	41	143
Real Estate Transfer Fees	80,000	98,980	18,980	82,047
Interest and Penalties on Taxes	200,000	253,353	53,353	171,539
Total Taxes	10,723,028	11,129,910	406,882	10,953,120
Intergovernmental:				
Federal Grants:				
Homeland Security Equipment Grant	-	-	-	5,861
Aid in Lieu of Taxes	12,000	14,698	2,698	13,788
Emergency Government	30,465	28,923	(1,542)	36,895
Federal Aids Secondary	4,425	-	(4,425)	35,136
Wireless 911 Grant	6,831	6,622	(209)	1,447
Jail Literacy Grant	113,957	98,399	(15,558)	27,098
Local Assistance & Tribal Consistency	-	-	-	50,000
State Shared Taxes:				
Shared Revenue	456,028	449,285	(6,743)	142,557
Personal Property Aid	22,758	22,758	-	22,758
Tax Exempt Computer Aids	16,300	16,207	(93)	16,207
State Grants:				
Aid for Courts	52,275	52,275	-	52,275
Victim/Witness Program	45,000	52,695	7,695	44,876
Veterans Service Officer	15,350	7,688	(7,662)	23,578
Probation and Parole	40,000	64,028	24,028	58,559
Guardian Ad Litem	17,305	27,380	10,075	27,360
County Trunk Highways	1,258,952	1,258,952	-	1,294,659

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
REVENUES (CONTINUED)				
Intergovernmental: (Continued)				
State Grants: (Continued)				
Soil and Water Resource Management	\$ 242,645	\$ 157,242	\$ (85,403)	\$ 231,207
Law Enforcement Training	37,000	35,053	(1,947)	31,496
Land Information Board Grants	78,232	78,232	-	126,872
Forest Crop/Managed Forest Aides	25,000	28,387	3,387	31,626
Severance and Withdrawal Taxes	3,000	12,786	9,786	6,173
Payment in Lieu of Taxes	30,000	27,458	(2,542)	28,914
Other State Aid	-	-	-	21,514
Total Intergovernmental	2,507,523	2,439,068	(68,455)	2,330,856
Licenses and Permits:				
Licenses:				
Marriage License Revenue	6,000	6,100	100	5,175
Permits:				
Zoning Fees	207,175	248,723	41,548	227,273
Total Licenses and Permits	213,175	254,823	41,648	232,448
Fines, Forfeits, and Penalties:				
Law and Ordinance Violations:				
County Share of Fines and Forfeitures	79,300	88,565	9,265	84,221
Public Charge for Services:				
General Government:				
Treasurer's Fees	-	637	637	488
Register of Deeds Fees	122,000	140,635	18,635	103,413
Land Modernization Fees	36,500	34,144	(2,356)	21,504
Court Fees and Costs	75,000	71,711	(3,289)	79,661
Register in Probate Fees	6,000	8,409	2,409	10,805
Assessment of Property Fees	1,000	1,539	539	1,487

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
REVENUES (CONTINUED)				
Public Charges for Services: (Continued)				
General Government: (Continued)				
Family Counseling Fees	\$ 1,500	\$ 1,415	\$ (85)	\$ 1,194
Guardian Ad Litem Reimbursement	79,422	92,039	12,617	95,814
District Attorney Fees	800	482	(318)	634
Coroner	12,000	18,651	6,651	13,800
Public Safety:				
Sheriff Fees	15,000	27,395	12,395	20,495
Inmate Phone	11,000	2,300	(8,700)	8,924
Electric Monitor Revenue	17,000	26,736	9,736	20,068
Board of Prisoners - Huber Law	3,000	5,264	2,264	3,330
Drug Enforcement	-	320	320	-
County Numbering System	10,000	11,090	1,090	10,432
Prisoner Medical Reimbursements	22,000	16,728	(5,272)	28,117
Health and Human Services:				
Veteran Service Fees	11,500	8,357	(3,143)	6,755
Culture, Recreation, and Education:				
UWEX Extension Fees	500	1,280	780	160
Conservation and Development:				
Soil and Water Revenue	13,060	18,832	5,772	17,259
Total Public Charges for Services	437,282	487,964	50,682	444,340
Intergovernmental Charges for Services:				
Smart Growth Planning	20,000	28,530	8,530	25,017

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
REVENUES (CONTINUED)				
Miscellaneous:				
Interest:				
Temporary Investments	\$ 840,000	\$ 1,746,407	\$ 906,407	\$ 1,633,804
Property Sales:				
Sale of General Capital Assets	-	55	55	-
Sale of Sheriff Department Cars	15,000	46,225	31,225	-
Sale of Maps and Plats	3,750	2,807	(943)	1,723
Sale of CSM's	6,300	11,540	5,240	7,915
Other:				
County Cars Revenue	25,000	26,838	1,838	37,503
Insurance Recoveries	-	61,505	61,505	168,180
Donations	5,500	7,500	2,000	4,110
Miscellaneous	5,930	25,494	19,564	12,777
Total Miscellaneous Revenues	901,480	1,928,371	1,026,891	1,866,012
 Total Revenues	14,881,788	16,357,231	1,475,443	15,936,014
 EXPENDITURES				
General Government:				
Legislative:				
Board	97,005	126,837	(29,832)	113,251
Judicial:				
Judge	193,266	236,148	(42,882)	204,908
Clerk of Courts	356,136	360,988	(4,852)	335,477
Register in Probate	2,200	393	1,807	251
Family Court Commissioner	35,446	33,697	1,749	31,943
Coroner	59,320	87,932	(28,612)	82,393
Legal:				
District Attorney	272,398	284,885	(12,487)	274,424
Family Counseling	5,000	3,464	1,536	2,613
Criminal Justice Coordinator	156,296	148,017	8,279	130,354
Corporation Counsel	205,442	207,613	(2,171)	194,729
Victim/Witness Coordinator	94,321	98,890	(4,569)	95,440

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
EXPENDITURES (CONTINUED)				
General Government: (Continued)				
General Administration:				
Clerk	\$ 235,019	\$ 241,439	\$ (6,420)	\$ 240,332
Administration	365,876	358,212	7,664	404,675
Contracted Services	588	3,012	(2,424)	-
Elections	68,300	71,971	(3,671)	40,723
Information Technology	738,097	627,333	110,764	686,454
Information Technology Capital				
Equipment	22,100	20,537	1,563	21,213
Central Postage	27,250	44,910	(17,660)	30,729
Government Center Building	266,046	293,989	(27,943)	281,232
Forestry Building	16,661	19,520	(2,859)	17,667
Financial Administration:				
Accounting and Auditing	258,846	285,500	(26,654)	470,290
Treasurer	281,343	283,739	(2,396)	275,823
Assessment of Property	4,000	4,005	(5)	3,231
Purchasing	37,409	39,143	(1,734)	36,991
General Building and Plant:				
Annex - Spooner	-	35	(35)	12,538
Courthouse	319,916	308,597	11,319	329,046
Building Repair	21,399	23,099	(1,700)	34,485
Wayside	46,476	53,882	(7,406)	50,327
Property Records and Control:				
Register of Deeds	206,405	211,924	(5,519)	250,946
Surveyor	585,066	496,983	88,083	443,603
Maps and Plats	8,000	6,807	1,193	-
Other General Government:				
County Owned Cars Expense	800	449	351	466
Property and Liability Insurance	101,000	96,304	4,696	3,916
ARPA Administration and Capital Outlay	-	-	-	484,037
Total General Government	5,087,427	5,080,254	7,173	5,584,507

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
EXPENDITURES (CONTINUED)				
Public Safety:				
Sheriff	\$ 2,830,091	\$ 2,997,601	\$ (167,510)	\$ 2,607,408
Fire Suppression	100	-	100	-
Jail Expenses	2,482,673	2,495,270	(12,597)	2,075,303
Special Response Team	-	-	-	48,642
Highway Safety	(1,881)	-	(1,881)	2,633
County Numbering System	-	-	-	-
Emergency Government	144,710	104,483	40,227	123,772
Emergency Communications	4,896	6,401	(1,505)	4,315
Total Public Safety	5,460,589	5,603,755	(143,166)	4,862,073
Public Works:				
Appropriations to Highway Department [1]	3,251,507	3,247,082	4,425	2,951,120
Other Transportation:				
Transit Commission	50	-	50	-
Airport	12,700	12,700	-	11,700
Total Public Works	3,264,257	3,259,782	4,475	2,962,820
Health and Human Services:				
Health:				
Wellness Program	15,000	8,887	6,113	13,906
Human Services:				
AODA Program	10,000	9,792	208	7,500
Veterans:				
Veterans Service	218,256	191,282	26,974	216,245
Veterans Commission	43,453	27,723	15,730	27,916
Deceased Veterans Affairs	11,250	10,085	1,165	11,044
Total Health and Human Services	297,959	247,769	50,190	276,611

[1] See Schedule C-4

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
EXPENDITURES (CONTINUED)				
Culture, Recreation, and Education:				
Culture:				
Library	\$ 307,433	\$ 307,434	\$ (1)	\$ 312,790
Historical Society	18,200	29,200	(11,000)	29,200
Recreation:				
Fairs	43,975	43,975	-	43,975
Education:				
University Extension	247,033	204,816	42,217	181,776
Total Culture, Recreation, and Education	616,641	585,425	31,216	567,741
Conservation and Development:				
Resource Conservation:				
Soil and Water Conservation	310,131	268,155	41,976	293,191
Aquatic Invasive Species	15,289	14,192	1,097	13,806
Farm Land Preservation Grant	-	-	-	2,213
Power Line Related Expenditures	1,600	1,512	88	1,845
Planning:				
Regional Planning Commission	26,506	26,506	-	26,591
Zoning:				
Zoning	360,080	371,104	(11,024)	383,539
Economic Development:				
Economic Development Corporation and Tourism	200,000	200,595	(595)	285,158
ITBEC Contribution	3,000	3,000	-	3,000
Total Conservation and Development	916,606	885,064	31,542	1,009,343
Debt Service:				
Principal Expenditures	-	23,299	(23,299)	22,645
Interest and Fiscal Charges	-	1,533	(1,533)	2,187
	-	24,832	(24,832)	24,832
Total Expenditures	15,643,479	15,686,881	(43,402)	15,287,927
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(761,691)	670,350	1,432,041	648,087

**WASHBURN COUNTY, WISCONSIN
GENERAL FUND
DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2023)**

	2024		Variance with Final Budget Positive (Negative)	2023 Actual
	Final Budget	Actual		
OTHER FINANCING SOURCES (USES)				
Transfers In:				
Capital Projects Fund	\$ -	\$ -	\$ -	\$ 24,539
Development Fund	224,500	203,000	(21,500)	248,779
Total Transfers In	224,500	203,000	(21,500)	273,318
Transfers Out:				
Human Services Fund	-	(2,451)	(2,451)	(1,948)
Child Support Fund	-	(106)	(106)	-
Forestry Fund	-	(30,099)	(30,099)	(18,018)
Aging Disability Resource Center	-	(3,704)	(3,704)	-
Highway Department Fund	-	(4,267)	(4,267)	(6,954)
Public Health Fund	-	(12,258)	(12,258)	(42,477)
Transfers to Other Funds	61,030	-	(61,030)	-
Total Transfers Out	61,030	(52,885)	(113,915)	(69,397)
Total Other Financing Sources (Uses)	285,530	150,115	(135,415)	203,921
NET CHANGE IN FUND BALANCE	(476,161)	820,465	1,296,626	852,008
Fund Balance - January 1	11,054,692	11,054,692	-	10,202,684
FUND BALANCE - DECEMBER 31	<u>\$ 10,578,531</u>	<u>\$ 11,875,157</u>	<u>\$ 1,296,626</u>	<u>\$ 11,054,692</u>

WASHBURN COUNTY, WISCONSIN
INTERNAL SERVICE FUND
COMBINING STATEMENT OF NET POSITION
DECEMBER 31, 2024
(WITH COMPARATIVE TOTALS AS OF DECEMBER 31, 2023)

	Highway Department	Copy Machine	Total	
			2024	2023
ASSETS				
Current Assets:				
Treasurer's Cash and Investments	\$ 2,611,365	\$ 30,329	\$ 2,641,694	\$ 3,083,758
Accounts Receivable	4,186	-	4,186	354,105
Due from Other Governments	1,272,437	-	1,272,437	926,309
Due from Other Funds	689,008	-	689,008	656,071
Prepaid Items and Other Assets	2,536,612	-	2,536,612	2,312,122
Total Current Assets	7,113,608	30,329	7,143,937	7,332,365
Noncurrent Assets:				
Capital Assets:				
Not Being Depreciated/Depleted	489,782	-	489,782	489,782
Being Depreciated/Depleted	21,966,481	26,919	21,993,400	21,527,730
Accumulated Depreciation	(14,687,376)	(25,189)	(14,712,565)	(13,881,601)
Total Capital Assets	7,768,887	1,730	7,770,617	8,135,911
Total Assets	14,882,495	32,059	14,914,554	15,468,276
DEFERRED OUTFLOWS OF RESOURCES				
Wisconsin Retirement System Pension Related	1,406,012	-	1,406,012	2,742,346
Single Employer Other Postemployment Benefits Related	11,375	-	11,375	14,112
Multi-Employer Other Postemployment Benefits Related	64,547	-	64,547	67,146
Total Deferred Outflows of Resources	1,481,934	-	1,481,934	2,823,604

WASHBURN COUNTY, WISCONSIN
INTERNAL SERVICE FUND
COMBINING STATEMENT OF NET POSITION (CONTINUED)
DECEMBER 31, 2024
(WITH COMPARATIVE TOTALS AS OF DECEMBER 31, 2023)

	Highway Department	Copy Machine	Total	
			2024	2023
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 295,082	\$ -	\$ 295,082	\$ 169,892
Accrued Liabilities	227,991	-	227,991	182,780
Accrued Interest Payable	-	-	-	9,922
Unearned Revenues	102,156	-	102,156	-
Accrued Vacation and Sick Leave - Current	85,525	-	85,525	103,357
Financed Purchase Obligation - Current	-	-	-	865,338
Total Current Liabilities	710,754	-	710,754	1,331,289
Long-Term Liabilities:				
Advance from Capital Projects Fund	788,160	-	788,160	819,338
Wisconsin Retirement System Net Pension Liability	157,157	-	157,157	732,997
Single Employer Other Postemployment Benefits Payable	183,606	-	183,606	173,139
Multi-Employer Other Postemployment Benefits Payable	161,025	-	161,025	138,615
Accrued Vacation and Sick Leave	298,729	-	298,729	239,139
Total Long-Term Liabilities	1,588,677	-	1,588,677	2,103,228
Total Liabilities	2,299,431	-	2,299,431	3,434,517
DEFERRED INFLOWS OF RESOURCES				
Wisconsin Retirement System Pension Related	842,882	-	842,882	1,537,244
Single Employer Other Postemployment Benefits Related	44,489	-	44,489	50,534
Multi-Employer Other Postemployment Benefits Related	83,050	-	83,050	96,672
Total Deferred Inflows of Resources	970,421	-	970,421	1,684,450
NET POSITION				
Net Investment in Capital Assets	7,768,887	1,730	7,770,617	7,270,573
Unrestricted	5,325,690	30,329	5,356,019	5,902,340
Total Net Position	\$ 13,094,577	\$ 32,059	\$ 13,126,636	\$ 13,172,913

WASHBURN COUNTY, WISCONSIN
INTERNAL SERVICE FUND
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2023)

	Highway Department	Copy Machine	Total	
			2024	2023
OPERATING REVENUES	\$ 10,567,692	\$ 1,160	\$ 10,568,852	\$ 11,013,339
OPERATING EXPENSES	10,672,974	975	10,673,949	10,731,435
OPERATING INCOME (LOSS)	(105,282)	185	(105,097)	281,904
NONOPERATING REVENUES (EXPENSES)				
Interest Expense	(25,563)	-	(25,563)	(40,899)
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	(130,845)	185	(130,660)	241,005
CAPITAL CONTRIBUTIONS AND TRANSFERS				
Transfers from Forestry Fund	80,116	-	80,116	-
Transfers from General Fund	4,267	-	4,267	6,954
Transfers to General Fund	-	-	-	(3,670)
Total Capital Contributions and Transfers	84,383	-	84,383	3,284
CHANGE IN NET POSITION	(46,462)	185	(46,277)	244,289
Net Position - January 1	13,141,039	31,874	13,172,913	12,928,624
NET POSITION - DECEMBER 31	<u>\$ 13,094,577</u>	<u>\$ 32,059</u>	<u>\$ 13,126,636</u>	<u>\$ 13,172,913</u>

WASHBURN COUNTY, WISCONSIN
INTERNAL SERVICE FUND
COMBINING STATEMENT OF CASH FLOWS
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2023)

	Highway Department	Copy Machine	Total	
			2024	2023
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received for Services Provided	\$ 10,640,702	\$ 1,160	\$ 10,641,862	\$ 11,243,243
Cash Paid to Suppliers for Goods and Services	(5,100,802)	(975)	(5,101,777)	(5,478,339)
Cash Paid for Employee Services	(4,368,453)	-	(4,368,453)	(4,427,288)
Net Cash Provided (Used) by Operating Activities	1,171,447	185	1,171,632	1,337,616
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfer from Forestry Fund	84,383	-	84,383	6,954
Transfer to Capital Improvements Program Fund	-	-	-	(3,670)
Net Cash Provided (Used) by Noncapital Financing Activities	84,383	-	84,383	3,284
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Cash Paid for Acquisition of Capital Assets	(772,158)	-	(772,158)	(473,432)
Cash Received for Sale of Capital Assets	6,080	-	6,080	2,710
Change in Cash Advance for Gravel Pits from County	(31,178)	-	(31,178)	(76,595)
Principal Paid on Financed Purchase Obligation	(865,338)	-	(865,338)	(197,026)
Interest Paid on Financed Purchase Obligation	(35,485)	-	(35,485)	(40,899)
Net Cash Provided (Used) by Capital and Related Financing Activities	(1,698,079)	-	(1,698,079)	(785,242)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(442,249)	185	(442,064)	555,658
CASH AND CASH EQUIVALENTS - JANUARY 1	3,053,614	30,144	3,083,758	2,528,100
CASH AND CASH EQUIVALENTS - DECEMBER 31	<u>\$ 2,611,365</u>	<u>\$ 30,329</u>	<u>\$ 2,641,694</u>	<u>\$ 3,083,758</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating Income (Loss)	\$ (105,282)	\$ 185	\$ (105,097)	\$ 281,904
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	1,115,531	-	1,115,531	1,055,633
Depletion of Gravel Pits	15,841	-	15,841	7,555
Change in Pension Related Items	66,132	-	66,132	97,186
Change in Single-Employer OPEB Related Items	7,159	-	7,159	15,241
Change in Multi-Employer OPEB Related Items	11,387	-	11,387	14,701
(Increase) Decrease in Assets:				
Accounts Receivable	349,919	-	349,919	(143,753)
Due from Governmental Units	(346,128)	-	(346,128)	138,485
Prepaid Expenses	(224,490)	-	(224,490)	(233,141)
Due from Other Funds	(32,937)	-	(32,937)	235,172
Increase (Decrease) in Liabilities:				
Accounts Payable	125,190	-	125,190	(117,051)
Unearned Revenue	102,156	-	102,156	-
Accrued Liabilities	86,969	-	86,969	(14,316)
Net Cash Provided (Used) by Operating Activities	<u>\$ 1,171,447</u>	<u>\$ 185</u>	<u>\$ 1,171,632</u>	<u>\$ 1,337,616</u>
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:				
Capital Contributions from the State	\$ -	\$ -	\$ -	\$ 171,671

WASHBURN COUNTY, WISCONSIN
HIGHWAY DEPARTMENT INTERNAL SERVICE FUND
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
YEAR ENDED DECEMBER 31, 2024
(WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2023)

	2024	2023
OPERATING REVENUES		
Charges for Services:		
County Highway [1]	\$ 5,064,987	\$ 5,931,051
State Highway	2,340,548	2,451,164
Other Local Highways	2,566,383	2,107,568
County Departments	186,461	214,230
Other Services	313,634	258,543
Rental Income	1,800	1,800
Sale of Assets	(89,157)	(97,585)
Miscellaneous Revenue	183,036	144,608
Total Operating Revenues	<u>10,567,692</u>	<u>11,011,379</u>
OPERATING EXPENSES		
Administration and General:		
Administration	287,838	335,559
Patrol Superintendent	165,342	149,371
Radio Expense	84	3,327
Transportation Cost Pools:		
Machinery Operations	(682,366)	(444,653)
Services Provided:		
County:		
General Maintenance	2,738,458	1,742,099
Reconstruction and Betterments	1,809,855	2,977,936
Winter Maintenance	434,751	793,995
Bridge Maintenance	36,788	43,328
State:		
Highway Maintenance and Construction	2,815,061	2,663,519
Equipment and Salt Storage	152,690	124,665
County Aid Bridge Paid Districts	73,481	14,897
Local Districts	2,627,950	2,076,848
Local Departments	186,461	214,230
Non-Governmental Customers	2,967	4,757
Other Postemployment Benefits	23,614	29,946
Total Operating Expenses	<u>10,672,974</u>	<u>10,729,824</u>
OPERATING INCOME (LOSS)	(105,282)	281,555
NONOPERATING REVENUES (EXPENSES)		
Interest Expense	(25,563)	(40,899)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(130,845)	240,656
CAPITAL CONTRIBUTIONS AND TRANSFERS		
Transfers from Forestry Fund	80,116	-
Transfers from General Fund	4,267	6,954
Transfers to Capital Improvements Program Fund	-	(3,670)
Total Capital Contributions and Transfers	<u>84,383</u>	<u>3,284</u>
CHANGE IN NET POSITION	(46,462)	243,940
Net Position - January 1	<u>13,141,039</u>	<u>12,897,099</u>
NET POSITION - DECEMBER 31	<u><u>\$ 13,094,577</u></u>	<u><u>\$ 13,141,039</u></u>
[1] Charges to County for Highway Maintenance and Construction		
Consisted of the Following Payments from the General Fund:		
County Appropriations	\$ 1,989,355	\$ 1,621,325
State Transportation Aids	1,258,952	1,294,659
Federal and State Project Revenues	4,425	35,136
Total General Fund	<u>3,252,732</u>	<u>2,951,120</u>
Charges to Capital Projects Fund and Other Funds	<u>1,812,255</u>	<u>2,979,931</u>
Total County Highway Charges for Services	<u><u>\$ 5,064,987</u></u>	<u><u>\$ 5,931,051</u></u>

**WASHBURN COUNTY, WISCONSIN
CUSTODIAL FUNDS
COMBINING STATEMENT OF NET POSITION
DECEMBER 31, 2024**

	Juvenile Restitution	Representative Payee	Clerk of Courts	Sheriff	District Attorney	Total
ASSETS						
Treasurer's Cash and Investments	\$ 1,228	\$ -	\$ 234,956	\$ 19,061	\$ 1,009	\$ 256,254
LIABILITIES						
Due to Other Governments	-	-	234,956	-	1,009	235,965
NET POSITION						
Restricted	<u>\$ 1,228</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,061</u>	<u>\$ -</u>	<u>\$ 20,289</u>

SCHEDULE D-2

**WASHBURN COUNTY, WISCONSIN
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN NET POSITION
YEAR ENDED DECEMBER 31, 2024**

	Juvenile Restitution	Representative Payee	Clerk of Courts	Sheriff	District Attorney	Total
ADDITIONS:						
Payments from Individuals	\$ 1,210	\$ -	\$ -	\$ -	\$ -	\$ 1,210
Licenses and Fees Collected	-	86	1,168,713	152,661	3,736	1,325,196
Total Additions	1,210	86	1,168,713	152,661	3,736	1,326,406
DEDUCTIONS:						
Distributions to Individuals	-	-	-	152,602	3,736	156,338
Payments to Licenses and Fees to Other Taxing Agencies	161	86	1,168,713	-	-	1,168,960
Total Deductions	161	86	1,168,713	152,602	3,736	1,325,298
Change in Net Position	1,049	-	-	59	-	1,108
Net Position - Beginning of Year	179	-	-	19,002	-	19,181
Net Position - End of Year	<u>\$ 1,228</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,061</u>	<u>\$ -</u>	<u>\$ 20,289</u>

